S. 2012

To authorize appropriations to the Secretary of Commerce for the Magnuson-Stevens Fishery Conservation and Management Act for fiscal years 2006 through 2012, and for other purposes.

IN THE SENATE OF THE UNITED STATES

NOVEMBER 15, 2005

Mr. Stevens (for himself, Mr. Inouye, Ms. Snowe, Ms. Cantwell, Mr. Vitter, and Mrs. Boxer) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

To authorize appropriations to the Secretary of Commerce for the Magnuson-Stevens Fishery Conservation and Management Act for fiscal years 2006 through 2012, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Magnuson-Stevens Fishery Conservation and Manage-
- 6 ment Reauthorization Act of 2005".

1 (b) Table of Contents.—The table of contents for

2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Amendment of Magnuson-Stevens Fishery Conservation and Management Act.
- Sec. 3. Changes in definitions.
- Sec. 4. Highly migratory species.
- Sec. 5. Total allowable level of foreign fishing.
- Sec. 6. Western Pacific Sustainable Fisheries Fund.
- Sec. 7. Authorization of appropriations.

TITLE I—CONSERVATION AND MANAGEMENT

- Sec. 101. Cumulative impacts.
- Sec. 102. Caribbean Council jurisdiction.
- Sec. 103. Regional fishery management councils.
- Sec. 104. Fishery management plan requirements.
- Sec. 105. Fishery management plan discretionary provisions.
- Sec. 106. Limited access privilege programs.
- Sec. 107. Environmental review process.
- Sec. 108. Emergency regulations.
- Sec. 109. Western Pacific community development.
- Sec. 110. Western Alaska Community Development Quota Program.
- Sec. 111. Secretarial action on State groundfish fishing.
- Sec. 112. Joint enforcement agreements.
- Sec. 113. Transition to sustainable fisheries.
- Sec. 114. Regional coastal disaster assistance, transition, and recovery program.
- Sec. 115. Bycatch reduction engineering program.

TITLE II—INFORMATION AND RESEARCH

- Sec. 201. Recreational fisheries information.
- Sec. 202. Collection of information.
- Sec. 203. Access to certain information.
- Sec. 204. Cooperative research and management program.
- Sec. 205. Herring study.
- Sec. 206. Restoration study.
- Sec. 207. Western Pacific fishery demonstration projects.
- Sec. 208. Fisheries Conservation and Management Fund.
- Sec. 209. Use of fishery finance program and capital construction fund for sustainable purposes.

TITLE III—OTHER FISHERIES STATUTES

- Sec. 301. Amendments to Northern Pacific Halibut Act.
- Sec. 302. Reauthorization of other fisheries acts.

TITLE IV—INTERNATIONAL

- Sec. 401. International monitoring and compliance.
- Sec. 402. Finding with respect to illegal, unreported, and unregulated fishing.
- Sec. 403. Action to end illegal, unreported, or unregulated fishing and reduce bycatch of protected marine species.
- Sec. 404. Monitoring of Pacific insular area fisheries.

- Sec. 405. Reauthorization of Atlantic Tunas Convention Act.
- Sec. 406. International overfishing and domestic equity.

TITLE V—IMPLEMENTATION OF WESTERN AND CENTRAL PACIFIC FISHERIES CONVENTION

- Sec. 501. Short title.
- Sec. 502. Definitions.
- Sec. 503. Appointment of United States commissioners.
- Sec. 504. Authority and responsibility of the Secretary of State.
- Sec. 505. Rulemaking authority of the Secretary of Commerce.
- Sec. 506. Enforcement.
- Sec. 507. Penalties.
- Sec. 508. Cooperation in carrying out convention.
- Sec. 509. Territorial participation.
- Sec. 510. Authorization of appropriations.

TITLE VI—PACIFIC WHITING

- Sec. 601. Short title.
- Sec. 602. Definitions.
- Sec. 603. United States representation on joint management committee.
- Sec. 604. United States representation on the scientific review group.
- Sec. 605. United States representation on joint technical committee.
- Sec. 606. United States representation on advisory panel.
- Sec. 607. Responsibilities of the Secretary.
- Sec. 608. Rulemaking.
- Sec. 609. Administrative matters.
- Sec. 610. Enforcement.
- Sec. 611. Authorization of appropriations.

1 SEC. 2. AMENDMENT OF MAGNUSON-STEVENS FISHERY

- 2 CONSERVATION AND MANAGEMENT ACT.
- 3 Except as otherwise expressly provided, whenever in
- 4 this Act an amendment or repeal is expressed in terms
- 5 of an amendment to, or repeal of, a section or other provi-
- 6 sion, the reference shall be considered to be made to a
- 7 section or other provision of the Magnuson-Stevens Fish-
- 8 ery Conservation and Management Act (16 U.S.C. 1801
- $9 ext{ et seq.}$).

10 SEC. 3. CHANGES IN DEFINITIONS.

- 11 (a) IN GENERAL.—Section 3 (16 U.S.C. 1802) is
- 12 amended—

1	(1) by inserting after paragraph (6) the fol-
2	lowing:
3	"(6A) The term 'confidential information'
4	means—
5	"(A) trade secrets; or
6	"(B) commercial or financial information
7	the disclosure of which is likely to result in sub-
8	stantial harm to the competitive position of the
9	person who submitted the information to the
10	Secretary.";
11	(2) by inserting after paragraph (13) the fol-
12	lowing:
13	"(13B) the term 'regional fishery association'
14	means an association formed for the mutual benefit
15	of members comprising persons engaging in the har-
16	vest or processing of fishery resources in a specific
17	geographic region or subregion who otherwise own or
18	operate businesses substantially dependent upon a
19	fishery to meet social and economic needs in that re-
20	gion or subregion.";
21	(3) by inserting after paragraph (23) the fol-
22	lowing:
23	"(23A) The term 'limited access privilege'—
24	"(A) means a Federal permit, issued as
25	part of a limited access system under section

1	303A to harvest a quantity of fish that may be
2	received or held for exclusive use by a person;
3	and
4	"(B) includes an individual fishing quota;
5	but
6	"(C) does not include community develop-
7	ment quotas as described in section 305(i).";
8	and
9	(4) by inserting after paragraph (27) the fol-
10	lowing:
11	"(27A) The term 'observer information' means
12	any information collected, observed, retrieved, or cre-
13	ated by an observer or electronic monitoring system
14	pursuant to authorization by the Secretary, or col-
15	lected as part of a cooperative research initiative, in-
16	cluding fish harvest or processing observations, fish
17	sampling or weighing data, vessel logbook data, ves-
18	sel or processor-specific information (including any
19	safety, location, or operating condition observations),
20	and video, audio, photographic, or written docu-
21	ments.".
22	(b) Redesignation.—Paragraphs (1) through (45)
23	of section 3 (16 U.S.C. 1802), as amended by subsection
24	(a), are redesignated as paragraphs (1) thorough (49), re-
25	spectively.

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(c) Conforming Amendments.—
 1
 2
             (1) The following provisions of the Act are
 3
        amended by striking "an individual fishing quota"
        and inserting "a limited access privilege":
 4
 5
                  (A)
                        Section
                                  304(c)(3)
                                                     U.S.C.
                                               (16)
 6
             1854(c)(3)).
 7
                  (B) Section 304(d)(2)(A)(i) (16 U.S.C.
 8
             1854(d)(2)(A)(i).
 9
                  (C)
                       Section
                                402(b)(1)(D)
                                               (16)
                                                     U.S.C.
10
             1881a(b)(1)(D).
11
                  (D)
                       Section
                               407(a)(1)(D), (c)(1),
12
             (c)(2)(B) (16 U.S.C. 1883(a)(1)(D), (c)(1), and
13
             (c)(2)(B)).
14
             (2) Section 305(h)(1) (16 U.S.C. 1855(h)(1)) is
15
        amended by striking "individual fishing quotas,"
16
        and inserting "limited access privileges,".
17
   SEC. 4. HIGHLY MIGRATORY SPECIES.
18
        Section 102 (16 U.S.C. 1912) is amended—
             (1) by inserting "(a) IN GENERAL.—" before
19
        "The"; and
20
21
             (2) by adding at the end the following:
22
        "(b) Traditional Participation.—For fisheries
   being managed under an international fisheries agreement
   to which the United States is a party, Council or Secre-
   tarial action, if any, shall reflect traditional participation
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1	in the fishery, relative to other Nations, by fishermen of
2	the United States on fishing vessels of the United States.
3	"(c) Promotion of Stock Management.—If a rel-
4	evant international fisheries organization does not have a
5	process for developing a formal plan to rebuild a depleted
6	stock, an overfished stock, or a stock that is approaching
7	a condition of being overfished, the provisions of this Act
8	in this regard shall be communicated to and promoted by
9	the United States in the international or regional fisheries
10	organization.".
11	SEC. 5. TOTAL ALLOWABLE LEVEL OF FOREIGN FISHING.
12	Section 201(d) (16 U.S.C. 1821(d)) is amended—
13	(1) by striking "shall be" and inserting "is";
14	(2) by striking "will not" and inserting "can-
15	not, or will not,"; and
16	(3) by inserting after "Act." the following: "Al-
17	locations of the total allowable level of foreign fish-
18	ing are discretionary, except that the total allowable
19	level shall be zero for fisheries determined by the
20	secretary to have adequate or excess harvest capac-
21	ity."
22	SEC. 6. WESTERN PACIFIC SUSTAINABLE FISHERIES FUND.
23	Section 204(e) (16 U.S.C. 1824(e)(7)) is amended—
24	(1) by inserting "and any funds or contribu-
25	tions received in support of conservation and man-

- agement objectives under a marine conservation plan" after "agreement" in paragraph (7);
- 3 (2) by striking "authority, after payment of di-4 rect costs of the enforcement action to all entities in-5 volved in such action," in paragraph (8); and
- (3) by inserting after "paragraph (4)." in para-6 graph (8) "In the case of violations by foreign ves-7 8 sels occurring within the exclusive economic zones 9 off Midway Atoll, Johnston Atoll, Kingman Reef, 10 Palmyra Atoll, Jarvis, Howland, Baker, and Wake 11 Islands, amounts received by the Secretary attrib-12 utable to fines and penalties imposed under this Act, 13 shall be deposited into the Western Pacific Sustain-14 able Fisheries Fund established under paragraph (7) 15 of this subsection.".

16 SEC. 7. AUTHORIZATION OF APPROPRIATIONS.

- 17 Section 4 (16 U.S.C. 1803) is amended to read as
- 18 follows:

19 "SEC. 4. AUTHORIZATION OF APPROPRIATIONS.

- 20 "There are authorized to be appropriated to the Sec-
- 21 retary to carry out the provisions of this Act
- 22 \$328,004,000.00 for fiscal year 2006, and such sums as
- 23 may be necessary for fiscal years 2007 through 2012."

1 TITLE I—CONSERVATION AND 2 MANAGEMENT

- 3 SEC. 101. CUMULATIVE IMPACTS.
- 4 (a) National Standards.—Section 301(a)(8) (16
- 5 U.S.C. 1851(a)(8)) is amended by inserting "by utilizing
- 6 economic and social data and assessment methods based
- 7 on the best economic and social information available,"
- 8 after "fishing communities".
- 9 (b) Contents of Plans.—Section 303(a)(9) (16
- 10 U.S.C. 1853(a)(9)) is amended by striking "describe the
- 11 likely effects, if any, of the conservation and management
- 12 measures on—" and inserting "analyze the likely effects,
- 13 if any, including the cumulative economic and social im-
- 14 pacts, of the conservation and management measures on,
- 15 and possible mitigation measures for—".
- 16 SEC. 102. CARIBBEAN COUNCIL JURISDICTION.
- 17 Section 302(a)(1)(D) (16 U.S.C. 852(a)(1)(D)) is
- 18 amended by inserting "and of commonwealths, territories,
- 19 and possessions of the United States in the Caribbean
- 20 Sea" after "seaward of such States".
- 21 SEC. 103. REGIONAL FISHERY MANAGEMENT COUNCILS.
- 22 (a) Tribal Alternate on Pacific Council.—Sec-
- 23 tion 302(b)(5) (16 U.S.C. 1852(b)(5)) is amended by add-
- 24 ing at the end thereof the following:

	10
1	"(D) The tribal representative appointed under sub-
2	paragraph (A) may designate as an alternate, during the
3	period of the representative's term, an individual knowl-
4	edgeable concerning tribal rights, tribal law, and the fish-
5	ery resources of the geographical area concerned.".
6	(b) Scientific and Statistical Committees.—
7	Section 302 (16 U.S.C. 1852) is amended—
8	(1) by striking so much of subsection (g) as
9	precedes paragraph (2) and inserting the following:
10	"(g) Committees and Advisory Panels.—
11	"(1)(A) Each Council shall establish, maintain,
12	and appoint the members of, a scientific and statis-
13	tical committee to assist it in the development, col-
14	lection, evaluation, and peer review of such statis-
15	tical, biological, economic, social, and other scientific
16	information as is relevant to such Council's develop-
17	ment and amendment of any fishery management
18	plan.
19	"(B) Each scientific and statistical committee
20	shall provide its Council ongoing scientific advice for
21	fishery management decisions, including rec-
22	ommendations for acceptable biological catch or opti-

mum yield, and reports on stock status and health,

bycatch, habitat status, socio-economic impacts of

23

- management measures, and sustainability of fishing
 practices.
- "(C) Members appointed by the Councils to the scientific and statistical committees shall be Federal employees, State employees, academicians, or independent experts with strong scientific or technical credentials and experience.
 - "(D) The Secretary and each Council may establish a peer review process for that Council, developed in consultation with the Council coordination committee for scientific information used to advise the Council about the conservation and management of the fishery. The review process, which may include existing committees or panels, is deemed to satisfy the requirements of the guidelines issued pursuant to section 515 of the Treasury and General Government Appropriations Act for Fiscal year 2001 (Public Law 106–554—Appendix C; 114 Stat. 2763A–153).
 - "(E) In addition to the provisions of section 302(f)(7), the Secretary may pay a stipend to members of the scientific and statistical committees or advisory panels who are not employed by the Federal government or a State marine fisheries agency.";

25 and

(2) by striking "other" in paragraph (2); and 1 2 (3) by resetting the left margin of paragraphs 3 (2) through (5) 2 ems from the left. 4 Council Functions.—Section 302(h)(16)5 U.S.C. 1852(h)) is amended— 6 (1) by striking "and" after the semicolon in 7 paragraph (5); 8 (2) by redesignating paragraph (6) as para-9 graph (7); and 10 (3) by inserting after paragraph (5) the fol-11 lowing: 12 "(6) adopt annual catch limits for each of its 13 managed fisheries after considering the 14 ommendations of its scientific and statistical com-15 mittee or other appropriate scientific body; and". 16 (d) REGULAR AND EMERGENCY MEETINGS.—The 17 first sentence of section 302(i)(2)(C)U.S.C. (16)1852(i)(2)(C)) is amended— 18 19 (1) by striking "published in local newspapers" 20 and inserting "provided by any means that will re-21 sult in wide publicity (except that e-mail notification 22 and website postings alone are not sufficient)"; and 23 (2) by striking "fishery) and such notice may 24 be given by such other means as will result in wide 25 publicity." and inserting "fishery).".

1	(e) Closed Meetings.—Section 302(i)(3)(B) (16
2	U.S.C. 1852(i)(3)(B)) is amended by striking "notify local
3	newspapers" and inserting "provide notice by any means
4	that will result in wide publicity".
5	(f) Training.—Section 302 (16 U.S.C. 1852) is
6	amended by adding at the end the following:
7	"(k) Council Training Program.—
8	"(1) Training course.—Within 6 months
9	after the date of enactment of the Magnuson-Ste-
10	vens Fishery Conservation and Management Reau-
11	thorization Act of 2005, the Secretary, in consulta-
12	tion with the Councils and the National Sea Grant
13	College Program, shall develop a training course for
14	newly appointed Council members. The course may
15	cover a variety of topics relevant to matters before
16	the Councils, including—
17	"(A) fishery science and basic stock assess-
18	ment methods;
19	"(B) fishery management techniques, data
20	needs, and Council procedures;
21	"(C) social science and fishery economics;
22	"(D) tribal treaty rights and native cus-
23	toms, access, and other rights related to West-
24	ern Pacific indigenous communities.

1	"(E) legal requirements of this Act, includ-
2	ing conflict of interest and disclosure provisions
3	of this section and related policies;
4	"(F) other relevant legal and regulatory
5	requirements, including the National Environ-
6	mental Policy Act (42 U.S.C. 4321 et seq.);
7	"(G) public process for development of
8	fishery management plans; and
9	"(H) other topics suggested by the Coun-
10	cil.
11	"(2) Member training.—The training course
12	shall be available to both new and existing Council
13	members, and may be made available to committee
14	or advisory panel members as resources allow.
15	"(l) Council Coordination Committee.—The
16	Councils may establish a Council coordination committee
17	consisting of the chairs, vice chairs, and executive direc-
18	tors of each of the 8 Councils described in subsection
19	(a)(1), or other Council members or staff, in order to dis-
20	cuss issues of relevance to all Councils, including issues
21	related to the implementation of this Act.".
22	(g) Procedural Matters.—Section 302(i) (16
23	U.S.C. 1852(i)) is amended—
24	(1) by striking "to the Councils or to the sci-
25	entific and statistical committees or advisory panels

- established under subsection (g)" in paragraph (1)
 and inserting "to the Councils, the Council coordination committee established under subsection (l), or
 to the scientific and statistical committees or other
 committees or advisory panels established under subsection (g)";

 (2) by striking "of a Council, and of the sci
 - entific and statistical committee and advisory panels established under subsection (g)" in paragraph (2) and inserting "of a Council, of the Council coordination committee established under subsection (l), and of the scientific and statistical committees or other committees or advisory panels established under subsection (g)"; and
- 15 (3) by inserting "other committee," in para-16 graph (3)(A) after "committee,".
- 17 (h) CONFLICTS OF INTEREST.—Section 302(j) (16 18 U.S.C. 1852(j)) is amended—
- 19 (1) by striking "and" after the semicolon in paragraph (2)(B);
- 21 (2) by inserting after paragraph (2)(C) the following:
- 23 "(D) the members of any fishing, processing, or 24 marketing association if the individual is serving as

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1 an employee or contractor or otherwise receiving 2 compensation from the association; and "(E) any entity or other individual from whom 3 4 the individual is receiving or will receive compensation of any kind;" 5 6 (3) by striking subparagraph (B) of paragraph 7 (5) and inserting the following: "(B) be kept on file by the Council and made 8 9 available on the Internet and for public inspection at 10 the Council offices during reasonable times; and"; 11 and 12 (4) by adding at the end the following: 13 "(9) On January 1, 2008, and annually thereafter, the Secretary shall submit a report to the Senate Com-14 15 mittee on Commerce, Science, and Transportation and the House of Representatives Committee on Resources on ac-16 tion taken by the Secretary and the Councils to implement 17 the disclosure of financial interest and recusal require-18 19 ments of this subsection.". SEC. 104. FISHERY MANAGEMENT PLAN REQUIREMENTS. 20 21 (a) IN GENERAL.—Section 303(a) (16)U.S.C. 22 1853(a)) is amended— 23 (1) striking "and charter fishing" in paragraph 24 (5) and inserting "charter fishing, and fish proc-25 essing";

1	(2) by inserting "economic information nec-
2	essary to meet the requirements of this Act," in
3	paragraph (5) after "number of hauls,";
4	(3) by striking "and" after the semicolon in
5	paragraph (13);
6	(4) by striking "fishery." in paragraph (14)
7	and inserting "fishery; and"; and
8	(5) by adding at the end the following:
9	"(15) specify, in the plan or implementing regu-
10	lations, annual catch limits, which shall be estab-
11	lished by the Council or Secretary based on the best
12	scientific information available at a level that does
13	not exceed optimum yield, and, for the purposes of
14	which harvests exceeding the specified annual catch
15	limit (including the specified annual catch limit for
16	a sector) shall be deducted from the following year's
17	annual catch limit (including that sector).".
18	(b) Effective Date.—The amendment made by
19	subsection (a)(5) shall take effect 2 years after the date
20	of enactment of this Act.
21	SEC. 105. FISHERY MANAGEMENT PLAN DISCRETIONARY
22	PROVISIONS.
23	Section 303(b) (16 U.S.C. 1853(b)) is amended—
24	(1) by striking paragraph (6) and inserting the
25	following:

1	"(6) establish a limited access system for the
2	fishery in order to achieve optimum yield if, in devel-
3	oping such system, the Council and the Secretary
4	take into account—
5	"(A) the conservation requirements of this
6	Act with respect to the fishery;
7	"(B) present participation in the fishery;
8	"(C) historical fishing practices in, and de-
9	pendence on, the fishery;
10	"(D) the economics of the fishery;
11	"(E) the capability of fishing vessels used
12	in the fishery to engage in other fisheries;
13	"(F) the cultural and social framework rel-
14	evant to the fishery and any affected fishing
15	communities;
16	"(G) the fair and equitable distribution of
17	access privileges to a public resource; and
18	"(H) any other relevant considerations;";
19	(2) by striking "(other than economic data)" in
20	paragraph (7);
21	(3) by striking "and" after the semicolon in
22	paragraph (11); and
23	(4) by redesignating paragraph (12) as para-
24	graph (13) and inserting after paragraph (11) the
25	following:

1	"(12) establish a process for complying with the
2	National Environmental Policy Act (42 U.S.C. 4321
3	et seq.) pursuant to section 304(h) of this Act;
4	and".
5	SEC. 106. LIMITED ACCESS PRIVILEGE PROGRAMS.
6	(a) In General.—Title III (16 U.S.C. 1851 et seq.)
7	is amended—
8	(1) by striking section 303(d); and
9	(2) by inserting after section 303 the following:
10	"SEC. 303A. LIMITED ACCESS PRIVILEGE PROGRAMS.
11	"(a) In General.—After the date of enactment of
12	the Magnuson-Stevens Fishery Conservation and Manage-
13	ment Reauthorization Act of 2005, a Council may submit,
14	and the Secretary may approve, for a fishery that has been
15	managed under a limited access system for at least 1 year,
16	a limited access privilege program to harvest fish, if the
17	program meets the requirements of this section.
18	"(b) No Creation of Right, Title, or Inter-
19	EST.—A limited access system, limited access privilege,
20	quota share, or other authorization established, imple-
21	mented, or managed under this Act—
22	"(1) shall be considered a permit for the pur-
23	poses of sections 307, 308, and 309;
24	"(2) may be revoked, limited, or modified at
25	any time in accordance with this Act, including rev-

1	ocation for failure to comply with the terms of the
2	plan or if the system is found to have jeopardized
3	the sustainability of the stock or the safety of fisher-
4	men;
5	"(3) shall not confer any right of compensation
6	to the holder of such limited access privilege, quota
7	share, or other such limited access system authoriza-
8	tion if it is revoked, limited, or modified;
9	"(4) shall not create, or be construed to create
10	any right, title, or interest in or to any fish before
11	the fish is harvested or purchased by the holder; and
12	"(5) shall be considered a grant of permission
13	to the holder of the limited access privilege or quota
14	share to engage in activities permitted by such lim-
15	ited access privilege or quota share.
16	"(c) Limited Access Privileges to Harvest
17	Fish.—
18	"(1) In general.—In addition to complying
19	with the other requirements of this Act, any limited
20	access privilege program to harvest fish submitted
21	by a Council or approved by the Secretary under
22	this section—
23	"(A) shall—

1	"(i) if established in a fishery that is
2	overfished or subject to a rebuilding plan,
3	assist in its rebuilding; and
4	"(ii) if established in a fishery that is
5	determined by the Secretary or the Council
6	to have excess capacity, contribute to re-
7	ducing capacity;
8	"(B) shall promote—
9	"(i) the safety of human life at sea;
10	and
11	"(ii) the conservation and manage-
12	ment of the fishery;
13	"(C) shall prohibit any person other than
14	a United States citizen, a corporation, partner-
15	ship, or other entity established under the laws
16	of the United States or any State, a permanent
17	resident alien, a fishing community, or a re-
18	gional fishery association from acquiring a
19	privilege to harvest fish; and
20	"(D) shall require that all fish harvested
21	under a limited access privilege program be
22	processed by vessels of the United States in
23	United States waters or on United States soil
24	(including any territory of the United States).
25	"(2) Fishing communities.—

1	"(A) In general.—To be eligible to par-
2	ticipate in a limited access privilege program to
3	harvest fish, a fishing community shall—
4	"(i) be located within the management
5	area of the relevant Council;
6	"(ii) meet criteria developed by the
7	relevant Council, approved by the Sec-
8	retary, and published in the Federal Reg-
9	ister;
10	"(iii) consist of residents who conduct
11	commercial or recreational fishing, proc-
12	essing, or fishery-dependent support busi-
13	nesses within the Council's management
14	area; and
15	"(iv) develop and submit a community
16	sustainability plan to the Council and the
17	Secretary for approval based on criteria
18	developed by the Council that have been
19	approved by the Secretary and published in
20	the Federal Register.
21	"(B) Participation Criteria.—In devel-
22	oping participation criteria for eligible commu-
23	nities and regional fishery associations under
24	this paragraph, a Council shall base the criteria
25	on traditional fishing or processing practices in,

1	and dependence on, the fishery, the cultural
2	and social framework relevant to the fishery,
3	economic barriers to access to fishery, and the
4	existence and severity of projected economic
5	and social impacts associated with implementa-
6	tion of limited access privilege programs on
7	harvesters, captains, crew, processors, and
8	other businesses substantially dependent upon
9	the fishery in the region or subregion.
10	"(3) Allocation.—In developing a limited ac-
11	cess privilege program to harvest fish a Council or
12	the Secretary shall—
13	"(A) establish procedures to ensure fair
14	and equitable initial allocations, including con-
15	sideration of—
16	"(i) current and historical harvests;
17	"(ii) employment in the harvesting
18	and processing sectors;
19	"(iii) investments in, and dependence
20	upon, the fishery; and
21	"(iv) the current and historical par-
22	ticipation of fishing communities;
23	"(B) to the extent practicable, consider the
24	basic cultural and social framework of the fish-
25	ery, especially through the development of poli-

1	cies to promote the sustained participation of
2	small owner-operated fishing vessels and fishing
3	communities that depend on the fisheries, in-
4	cluding regional or port-specific landing or de-
5	livery requirements;
6	"(C) include measures to assist, when nec-
7	essary and appropriate, entry-level and small
8	vessel operators, captains, crew, and fishing
9	communities through set-asides of harvesting
10	allocations, including providing privileges and,
11	where appropriate, recommending the provision
12	of economic assistance in the purchase of lim-
13	ited access privileges to harvest fish;
14	"(D) ensure that limited access privilege
15	holders do not acquire an excessive share of the
16	total limited access privileges in the program
17	by—
18	"(i) establishing a maximum share,
19	expressed as a percentage of the total lim-
20	ited access privileges, that a limited access
21	privilege holder is permitted to own; and
22	"(ii) establishing any other limitations
23	or measures necessary to prevent an in-
24	equitable concentration of limited access
25	privileges;

"(E) establish procedures to minimize geographic or other consolidation in both the harvesting and processing sectors of the fishery; and

"(F) authorize limited access privileges to harvest fish to be held by or issued under the system to persons who substantially participate in the fishery, as specified by the Council, including, as appropriate, fishing vessel owners, vessel captains, vessel crew members, fishing communities, and regional fishery associations. "(4) Program initiation.—

"(A) CERTIFICATION REQUIREMENT.—Except as provided in subparagraph (D), a Council may initiate a fishery management plan or amendment to establish a limited access privilege program to harvest fish on its own initiative if the Secretary has certified an appropriate petition.

"(B) Initiation request.—A group of fishermen constituting more than 50 percent of the permit holders, or holding more than 50 percent of the allocation, in the fishery for which a limited access privilege program to harvest fish is sought, may submit a petition to the

Secretary requesting that the relevant Council or Councils with authority over the fishery be authorized to initiate the development of the program. Any such petition shall clearly state the fishery to which the limited access privilege program would apply.

"(C) CERTIFICATION BY SECRETARY.—
Upon the receipt of any such petition, the Secretary shall review all of the signatures on the petition and, if the Secretary determines that the signatures on the petition represent more than 50 percent of the permit holders, or holders of more than 50 percent of the allocation, in the fishery, the Secretary shall certify the petition to the appropriate Council or Councils.

"(D) NEW ENGLAND AND GULF REF-ERENDUM.—

"(i) Except as provided in clause (iii) for the Gulf of Mexico commercial red snapper fishery, the New England and Gulf Councils may not submit, and the Secretary may not approve or implement, a fishery management plan or amendment that creates a fishing quota system, including a Secretarial plan, unless such a sys-

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tem, as ultimately developed, has been approved by more than ½3 of those voting in a referendum among eligible permit holders. If a fishing quota system fails to be approved by the requisite number of those voting, it may be revised and submitted for approval in a subsequent referendum.

"(ii) The Secretary shall conduct a referendum under this subparagraph, including notifying all persons eligible to participate in the referendum and making available to them information concerning the schedule, procedures, and eligibility requirements for the referendum process and the proposed fishing quota system. Within 1 year after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2005, the Secretary shall publish guidelines and procedures to determine procedures and voting eligibility requirements for referenda and to conduct referenda in a fair and equitable manner.

"(iii) The provisions of section 407(c) of this Act shall apply in lieu of this sub-

1	paragraph for any fishing quota system for
2	the Gulf of Mexico commercial red snapper
3	fishery.
4	"(iv) Chapter 35 of title 44, United
5	States Code, (commonly known as the 'Pa-
6	perwork Reduction Act') does not apply to
7	the referenda conducted under this sub-
8	paragraph.".
9	"(5) Program requirements.—Any such lim-
10	ited access privilege program to harvest fish shall—
11	"(A) specify the goals of the program;
12	"(B) include provisions for the regular
13	monitoring and review by the Council and the
14	Secretary of the operations of the program, in-
15	cluding determined progress in meeting the
16	goals of the program and this Act, and any nec-
17	essary modification of the program, with a for-
18	mal and detailed review 5 years after the estab-
19	lishment of the program and every 5 years
20	thereafter;
21	"(C) include an effective system for en-
22	forcement, monitoring, and management of the
23	program, including the use of observers;
24	"(D) include an appeals process for admin-
25	istrative review of determinations with respect

1	to the Secretary's decisions regarding adminis-
2	tration of the limited access privilege program;
3	"(E) provide for the establishment by the
4	Secretary, in consultation with the Department
5	of Justice and the Federal Trade Commission,
6	for a mandatory information collection and re-
7	view process to provide any and all information
8	necessary for the Department of Justice and
9	the Federal Trade Commission to determine
10	whether any illegal acts of anti-competition,
11	anti-trust, price collusion, or price fixing have
12	occurred among regional fishery associations
13	persons receiving limited access privileges to
14	harvest fish under the program; and
15	"(F) provide for the revocation by the Sec-
16	retary of limited access privileges held by any
17	person found to have violated the antitrust laws
18	of the United States.
19	"(6) Transferability.—In establishing a lim-
20	ited access privilege program, a Council shall—
21	"(A) establish a policy on the transfer-
22	ability of limited access privilege shares
23	(through sale or lease), including a policy on
24	any conditions that apply to the transferability
25	of limited access privilege shares that is con-

1	sistent with the policies adopted by the Council
2	for the fishery under paragraph (3); and
3	"(B) establish criteria for the approval and
4	monitoring of transfers (including sales and
5	leases) of limited access privilege shares.
6	"(7) Preparation and implementation of
7	SECRETARIAL PLANS.—This subsection also applies
8	to a plan prepared and implemented by the Sec-
9	retary under section 304(g). For the purpose of ap-
10	plying this subsection to such a plan—
11	"(A) the term 'Secretary' shall be sub-
12	stituted for the term 'Council'; and
13	"(B) paragraphs $(2)(A)$, $(4)(A)$, and
14	(4)(C) shall not apply.
15	"(8) No waiver.—Nothing in this Act shall
16	constitute a waiver, either express or implied, of the
17	antitrust laws of the United States.
18	"(d) Auction and Other Programs.—In estab-
19	lishing a limited access privilege program, a Council may
20	consider, and provide for, if appropriate, an auction sys-
21	tem or other program to collect royalties for the initial
22	distribution of allocations in a limited access privilege pro-
23	gram if—
24	"(1) the system or program is administered in
25	such a way that the resulting distribution of limited

1	access privilege shares meets the program require-
2	ments of subsection (c)(3)(A); and
3	"(2) revenues generated through such a royalty
4	program are deposited in the Limited Access System
5	Administration Fund established by section
6	305(h)(5)(B) and available subject to annual appro-
7	priations.
8	"(e) Cost Recovery.—In establishing a limited ac-
9	cess privilege program, a Council shall—
10	"(1) develop a methodology and the means to
11	identify and assess the management, science, data
12	collection, observer coverage, and enforcement pro-
13	grams that are directly related to and in support of
14	the program; and
15	"(2) provide, under section $304(d)(2)$, for a
16	program of fees paid by limited access privilege hold-
17	ers that will cover the costs of management, science,
18	data collection and analysis, observer coverage, and
19	enforcement activities.
20	"(f) Limited Access Privilege Assisted Pur-
21	CHASE PROGRAM.—
22	"(1) In general.—A Council may submit, and
23	the Secretary may approve and implement, a pro-
24	gram which reserves up to 25 percent of any fees
25	collected from a fishery under section 304(d)(2) to

1	be used, pursuant to section 1104A(a)(7) of the
2	Merchant Marine Act, 1936 (46 U.S.C. App.
3	1274(a)(7)), to issue obligations that aid in financ-
4	ing—
5	"(A) the purchase of limited access privi-
6	leges in that fishery by fishermen who fish from
7	small vessels; and
8	"(B) the first-time purchase of limited ac-
9	cess privileges in that fishery by entry level
10	fishermen.
11	"(2) Eligibility Criteria.—A Council mak-
12	ing a submission under paragraph (1) shall rec-
13	ommend criteria, consistent with the provisions of
14	this Act, that a fisherman must meet to qualify for
15	guarantees under subparagraphs (A) and (B) of
16	paragraph (1) and the portion of funds to be allo-
17	cated for guarantees under each subparagraph.
18	"(g) Effect on Certain Existing Shares and
19	Programs.—Nothing in this Act, or the amendments by
20	this Act, shall be construed to require a reallocation of
21	individual quota shares or processor quota shares or other
22	quota programs, including sector allocation, submitted by
23	a Council or approved by the Secretary or Congressional
24	action before the date of enactment of the Magnuson-Ste-

1	vens Fishery Conservation and Management Reauthoriza-
2	tion Act of 2005.".
3	(b) Fees.—Section 304(d)(2)(A) (16 U.S.C.
4	1854(d)(2)(A)) is amended by striking "management and
5	enforcement" and inserting "management, data collection,
6	and enforcement".
7	(c) Conforming Amendment.—Section
8	304(d)(2)(C)(i) (16 U.S.C. $1854(d)(2)(C)(i)$) is amended
9	by striking "section 305(h)(5)(B)" and all that follows
10	and inserting "section 305(h)(5)(B).".
11	SEC. 107. ENVIRONMENTAL REVIEW PROCESS.
12	Section 304 (16 U.S.C. 1854) is amended by adding
13	at the end the following:
14	"(h) Environmental Review Process.—
15	"(1) Procedures.—The Secretary shall, in
16	consultation with the Councils and the Council on
17	Environmental Quality, revise and update agency
18	procedures for compliance with the National Envi-
19	ronmental Policy Act (42 U.S.C. 4231 et seq.). The
20	procedures shall—
21	"(A) conform to the time lines for review
22	and approval of fishery management plans and
23	plan amendments under this section; and
24	"(B) integrate applicable environmental
25	analysis process, including the time frames for

1	public input, with the process for the prepara-
2	tion and dissemination of fishery management
3	plans, plan amendments, and other actions
4	taken or approved pursuant to this Act in order
5	to provide for timely, clear and concise analysis
6	that is useful to decision makers and the public,
7	reduce extraneous paperwork, and effectively in-
8	volve the public.
9	"(2) USAGE.—The updated agency procedures
10	promulgated in accordance with this section used by
11	the Councils or the Secretary sill be the sole environ-
12	mental impact assessment process for fishery man-
13	agement plans, amendments, regulations, or other
14	actions taken or approved pursuant to this Act.
15	"(3) Schedule for promulgation of final
16	PROCEDURES.—The Secretary shall—
17	"(A) propose revised procedures within 12
18	months after the date of enactment of the Mag-
19	nuson-Stevens Fishery Conservation and Man-
20	agement Reauthorization Act of 2005;
21	"(B) provide 90 days for public review and
22	comments; and
23	"(C) promulgate final procedures no later
24	than 18 months after the date of enactment of
25	that Act.

- 1 "(4) Public Participation.—The Secretary is 2 authorized and directed, in cooperation with the 3 Council on Environmental Quality and the Councils,
- 5 revised procedures, including workshops or other ap-

to involve the affected public in the development of

- 5 revised procedures, including workshops or other ap-
- 6 propriate means of public involvement.".

7 SEC. 108. EMERGENCY REGULATIONS.

- 8 (a) Lengthening of Second Emergency Pe-
- 9 RIOD.—Section 305(c)(3)(B) (16 U.S.C. 1855(c)(3)(B))
- 10 is amended by striking "180 days," and inserting "186
- 11 days,".

- 12 (b) TECHNICAL AMENDMENT.—Section 305(c)(3)(D)
- 13 (16 U.S.C. 1855(c)(3)(D)) is amended by inserting "or
- 14 interim measures" after "emergency regulations".
- 15 SEC. 109. WESTERN PACIFIC COMMUNITY DEVELOPMENT.
- Section 305 (16 U.S.C. 1855) is amended by adding
- 17 at the end thereof the following:
- 18 "(j) Western Pacific Regional Marine Edu-
- 19 CATION AND TRAINING.—
- 20 "(1) IN GENERAL.—The Secretary shall estab-
- 21 lish a pilot program for regionally-based marine edu-
- 22 cation and training programs in the Western Pacific
- 23 to foster understanding, practical use of knowledge
- 24 (including native Hawaiian and other Pacific Is-
- lander-based knowledge), and technical expertise rel-

evant to stewardship of living marine resources. The Secretary shall, in cooperation with the Western Pacific Regional Fishery Management Council, regional educational institutions, and local Western Pacific community training entities, establish programs or projects that will improve communication, education, and training on marine resource issues throughout the region and increase scientific education for marine-related professions among coastal community residents, including indigenous Pacific islanders, Native Hawaiians and other underrepresented groups in the region.

"(2) Program components.—The program shall—

"(A) include marine science and technology education and training programs focused on preparing community residents for employment in marine related professions, including marine resource conservation and management, marine science, marine technology, and maritime operations;

"(B) include fisheries and seafood-related training programs, including programs for fishery observers, seafood safety and seafood marketing, focused on increasing the involvement of

1	coastal community residents in fishing, fishery
2	management, and seafood-related operations;
3	"(C) include outreach programs and mate-
4	rials to educate and inform consumers about
5	the quality and sustainability of wild fish or
6	fish products farmed through responsible aqua-
7	culture, particularly in Hawaii and the Western
8	Pacific;
9	"(D) include programs to identify, with the
10	fishing industry, methods and technologies that
11	will improve the data collection, quality, and re-
12	porting and increase the sustainability of fish-
13	ing practices, and to transfer such methods and
14	technologies among fisheries sectors and to
15	other nations in the Western and Central Pa-
16	cific;
17	"(E) develop means by which local and
18	traditional knowledge (including Pacific islander
19	and Native Hawaiian knowledge) can enhance
20	science-based management of fishery resources
21	of the region; and
22	"(F) develop partnerships with other West-
23	ern Pacific Island agencies, academic institu-
24	tions, and other entities to meet the purposes of
25	this section.".

1	SEC. 110. WESTERN ALASKA COMMUNITY DEVELOPMENT
2	QUOTA PROGRAM.
3	Section $305(i)(1)$ (16 U.S.C. $1855(i)(1)$) is amend-
4	ed—
5	(1) by striking "To" in subparagraph (B) and
6	inserting "Except as provided in subparagraph (E),
7	to"; and
8	(2) by adding at the end the following:
9	"(E) A community shall be eligible to par-
10	ticipate in the western Alaska community devel-
11	opment quota program under subparagraph (A)
12	if the community was—
13	"(i) listed in table 7 to part 679 of
14	title 50, Code of Federal Regulations, as in
15	effect on January 1, 2004; or
16	"(ii) approved by the National Marine
17	Fisheries Service on April 19, 1999.".
18	SEC. 111. SECRETARIAL ACTION ON STATE GROUNDFISH
19	FISHING.
20	Section 305 (16 U.S.C. 1855) is amended by adding
21	at the end thereof the following:
22	"(k) Multispecies Groundfish.—Within 60 days
23	after the date of enactment of the Magnuson-Stevens
24	Fishery Conservation and Management Reauthorization
25	Act of 2005, the Secretary of Commerce shall determine
26	whether fishing in State waters without a New England

1	multispecies groundfish fishery permit on regulated spe-
2	cies within the multispecies complex is not consistent with
3	the applicable Federal fishery management plan. If the
4	Secretary makes a determination that such actions are not
5	consistent with the plan, the Secretary shall, in consulta-
6	tion with the Council, and after notifying the affected
7	State, develop and implement measures to cure the incon-
8	sistency.".
9	SEC. 112. JOINT ENFORCEMENT AGREEMENTS.
10	(a) In General.—Section 311 (16 U.S.C. 1861) is
11	amended—
12	(1) by striking "and" after the semicolon in
13	subsection $(b)(1)(A)(iv)$;
14	(2) by inserting "and" after the semicolon in
15	subsection $(b)(1)(A)(v)$;
16	(3) by inserting after clause (v) of subsection
17	(b)(1)(A) the following:
18	"(vi) access, directly or indirectly, for
19	enforcement purposes any data or informa-
20	tion required to be provided under this
21	title or regulations under this title, includ-
22	ing data from Global Maritime Distress
23	and Safety Systems, vessel monitoring sys-
24	tems, or any similar system, subject to the
25	confidentiality provisions of section 402;":

- 1 (4) by redesignating subsection (h) as sub-2 section (j); and
 - (5) by inserting after subsection (g) the following:
- 5 "(h) Joint Enforcement Agreements.—

- "(1) In general.—The Governor of an eligible State may apply to the Secretary for execution of a joint enforcement agreement with the Secretary that will authorize the deputization and funding of State law enforcement officers with marine law enforcement responsibilities to perform duties of the Secretary relating to law enforcement provisions under this title or any other marine resource law enforced by the Secretary. Upon receiving an application meeting the requirements of this subsection, the Secretary may enter into a joint enforcement agreement with the requesting State.
 - "(2) ELIGIBLE STATE.—A State is eligible to participate in the cooperative enforcement agreements under this section if it is in, or bordering on, the Atlantic Ocean (including the Caribbean Sea), the Pacific Ocean, the Arctic Ocean, the Gulf of Mexico, Long Island Sound, or 1 or more of the Great Lakes.

1	"(3) Requirements.—Joint enforcement
2	agreements executed under paragraph (1)—
3	"(A) shall be consistent with the purposes
4	and intent of this section to the extent applica-
5	ble to the regulated activities;
6	"(B) may include specifications for joint
7	management responsibilities as provided by the
8	first section of Public Law 91–412 (15 U.S.C.
9	1525); and
10	"(C) shall provide for confidentiality of
11	data and information submitted to the State
12	under section 402.
13	"(4) Allocation of funds.—The Secretary
14	shall include in each joint enforcement agreement an
15	allocation of funds to assist in management of the
16	agreement. The allocation shall be fairly distributed
17	among all eligible States participating in cooperative
18	enforcement agreements under this subsection, based
19	upon consideration of Federal marine enforcement
20	needs, the specific marine conservation enforcement
21	needs of each participating eligible State, and the
22	capacity of the State to undertake the marine en-
23	forcement mission and assist with enforcement
24	needs. The agreement may provide for amounts to
25	be withheld by the Secretary for the cost of any

1	technical or other assistance provided to the State
2	by the Secretary under the agreement.
3	"(i) Improved Data Sharing.—
4	"(1) In general.—Notwithstanding any other
5	provision of this Act, as soon as practicable but no
6	later than 21 months after the date of enactment of
7	the Magnuson-Stevens Fishery Conservation and
8	Management Reauthorization Act of 2005, the Sec-
9	retary shall implement data-sharing measures to
10	make any data required to be provided by this Act
11	from Global Maritime Distress and Safety Systems
12	or similar systems—
13	"(A) directly accessible by State enforce-
14	ment officers authorized under subsection (a) of
15	this section; and
16	"(B) available to a State management
17	agency involved in, or affected by, management
18	of a fishery if the State has entered into an
19	agreement with the Secretary under section
20	402(b)(1)(B) of this Act.
21	"(2) AGREEMENT REQUIRED.—The Secretary
22	shall promptly enter into an agreement with a State
23	under section 402(b)(1)(B) of this Act if—
24	"(A) the Attorney General or highest rank-
25	ing legal officer of the State provides a written

1	opinion or certification that State law allows
2	the State to maintain the confidentiality of in-
3	formation required by Federal law to be kept
4	confidential; or
5	"(B) the Secretary is provided other rea-
6	sonable assurance that the State can and will
7	protect the identity or business of any person to
8	which such information relates.".
9	(b) Report on Using GMDSS for Fishery Pur-
10	POSES.—Within 15 months after the date of enactment
11	of this Act, the National Marine Fisheries Service and the
12	United States Coast Guard shall transmit a joint report
13	to the Senate Committee on Commerce, Science, and
14	Transportation and the House of Representatives Com-
15	mittee on Resources containing—
16	(1) a cost-to-benefit analysis of the feasibility,
17	value, and cost of using the Global Maritime Dis-
18	tress and Safety Systems or similar systems for fish-
19	ery management, conservation, enforcement, and
20	safety purposes with the Federal government bear-
21	ing the capital costs of any such system;
22	(2) an examination of the cumulative impact of
23	existing requirements for commercial vessels;
24	(3) an examination of whether the Global Mari-

time Distress and Safety Systems or similar require-

- ments would overlap existing requirements or render
 them redundant;
 - (4) an examination of how data integration from such systems could be addressed;
- 5 (5) an examination of how to maximize the 6 data-sharing opportunities between relevant State 7 and Federal agencies and provide specific informa-8 tion on how to develop these opportunities, including 9 the provision of direct access to the Global Maritime 10 Distress and Safety Systems or similar system data 11 to State enforcement officers, while considering the 12 need to maintain or provide an appropriate level of 13 individual vessel confidentiality where practicable; 14 and
 - (6) an assessment of how the Global Maritime Distress and Safety Systems or similar systems could be developed, purchased, and distributed to regulated vessels.

19 SEC. 113. TRANSITION TO SUSTAINABLE FISHERIES.

- 20 (a) IN GENERAL.—Section 312 (16 U.S.C. 1861a)
- 21 is amended—

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- 22 (1) by striking "measures;" in subsection
- 23 (a)(1)(B) and inserting "measures, including regu-
- 24 latory or judicial harvest restrictions imposed to pro-
- tect human health or the marine environment;";

- 1 (2) by striking "1996, 1997, 1998, and 1999."
 2 in subsection (a)(4) and inserting "2006 through
 3 2012.";
 - (3) by striking "or the Governor of a State for fisheries under State authority, may conduct a fishing" in subsection (b)(1) and inserting "the Governor of a State for fisheries under State authority, or a majority of permit holders in the fishery, may conduct a voluntary fishing";
 - (4) by inserting "practicable" after "entrants," in subsection (b)(1)(B)((i);
 - (5) by striking "cost-effective and" in subsection (b)(1)C) and inserting "cost-effective and, in the instance of a program involving an industry fee system, prospectively, and";
 - (6) by striking subparagraph (A) of subsection(b)(2) and inserting the following:
 - "(A) the owner of a fishing vessel, if the permit authorizing the participation of the vessel in the fishery is surrendered for permanent revocation and the vessel owner and permit holder relinquish any claim associated with the vessel or permit that could qualify such owner or holder for any present or future limited access system permit in the fishery for which the program is established and such vessel is

- (i) scrapped, or (ii) through the Secretary of the department in which the Coast Guard is operating, subjected to title restrictions (including loss of the vessel's fisheries endorsement) that permanently prohibit and effectively prevent its use in fishing in federal or state waters, or fishing on the high seas or in the waters of a foreign nation; or";
 - (7) by striking "The Secretary shall consult, as appropriate, with Councils," in subsection (b)(4) and inserting "The harvester proponents of each program and the Secretary shall consult, as appropriate and practicable, with Councils,";
 - (8) by striking "Secretary, at the request of the appropriate Council," in subsection (d)(1)(A) and inserting "Secretary";
 - (9) by striking "Secretary, in consultation with the Council," in subsection (d)(1)(A) and inserting "Secretary";
 - (10) by striking "a two-thirds majority of the participants voting." in subsection (d)(1)(B) and inserting "at least a majority of the permit holders in the fishery, or 50 percent of the permitted allocation of the fishery.";
- 24 (11) by striking "establish;" in subsection 25 (d)(2)((C) and inserting "establish, unless the Sec-

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retary determines that such fees should be collected
from the seller;" and
(12) striking subsection (e) and inserting the
following:
"(e) Implementation Plan.—
"(1) Framework regulations.—The Sec-
retary shall propose and adopt framework regula-
tions applicable to the implementation of all pro-
grams under this section.
"(2) Program regulations.—The Secretary
shall implement each program under this section by
promulgating regulations that, together with the
framework regulations, establish each program and
control its implementation.
"(3) Harvester proponents' implementa-
TION PLAN.—The Secretary may not propose imple-
mentation regulations for a program to be paid for
by an industry fee system until the harvester pro-
ponents of the program provide to the Secretary a
proposed implementation plan that, among other
matters—
"(A) proposes the types and numbers of
vessels or permits that are eligible to participate
in the program and the manner in which the

program shall proceed, taking into account—

1	"(i) the requirements of this section;
2	"(ii) the requirements of the frame-
3	work regulations;
4	"(iii) the characteristics of the fishery;
5	"(iv) the requirements of the applica-
6	ble fishery management plan and any
7	amendment that such plan may require to
8	support the proposed program;
9	"(v) the general needs and desires of
10	harvesters in the fishery;
11	"(vi) the need to minimize program
12	costs; and
13	"(vii) other matters, including the
14	manner in which such proponents propose
15	to fund the program to ensure its cost ef-
16	fectiveness, as well as any relevant factors
17	demonstrating the potential for, or nec-
18	essary to obtain, the support and general
19	cooperation of a substantial number of af-
20	fected harvesters in the fishery (or portion
21	of the fishery) for which the program is in-
22	tended; and
23	"(B) proposes procedures for program par-
24	ticipation (such as submission of owner bids
25	under an auction system or fair market-value

assessment), including any terms and conditions for participation, that the harvester proponents deem to be reasonably necessary to meet the program's proposed objectives.

- "(4) Participation contracts.—The Secretary shall contract with each person participating in a program, and each such contract shall, in addition to including such other matters as the Secretary deems necessary and appropriate to effectively implement each program (including penalties for contract non-performance) be consistent with the framework and implementing regulations and all other applicable law.
- "(5) REDUCTION AUCTIONS.—Each program not involving fair market assessment shall involve a reduction auction that scores the reduction price of each bid offer by the data relevant to each bidder under an appropriate fisheries productivity factor. If the Secretary accepts bids, the Secretary shall accept responsive bids in the rank order of their bid scores, starting with the bid whose reduction price is the lowest percentage of the productivity factor, and successively accepting each additional responsive bid in rank order until either there are no more responsive bids or acceptance of the next bid would cause

- 1 the total value of bids accepted to exceed the amount
- 2 of funds available for the program.
- 3 "(6) BID INVITATIONS.—Each program shall
- 4 proceed by the Secretary issuing invitations to bid
- 5 setting out the terms and conditions for participa-
- 6 tion consistent with the framework and imple-
- 7 menting regulations. Each bid that the Secretary re-
- 8 ceives in response to the invitation to bid shall con-
- 9 stitute an irrevocable offer from the bidder.".
- 10 (b) Technical Amendment.—Sections 116, 203,
- 11 204, 205, and 206 of the Sustainable Fisheries Act are
- 12 deemed to have added sections 312, 402, 403, 404, and
- 13 405, respectively to the Act as of the date of enactment
- 14 of the Sustainable Fisheries Act.
- 15 SEC. 114. REGIONAL COASTAL DISASTER ASSISTANCE,
- 16 TRANSITION, AND RECOVERY PROGRAM.
- 17 Title III (16 U.S.C. 1851 et seq.) is amended by add-
- 18 ing at the end the following:
- 19 "SEC. 315. REGIONAL COASTAL DISASTER ASSISTANCE,
- 20 TRANSITION, AND RECOVERY PROGRAM.
- 21 "(a) IN GENERAL.—When there is a catastrophic re-
- 22 gional fishery disaster the Secretary may, upon the re-
- 23 quest of, and in consultation with, the Governors of af-
- 24 fected States, establish a regional economic transition pro-
- 25 gram to provide immediate disaster relief assistance to the

1	fishermen, charter fishing operators, United States fish
2	processors, and owners of related fishery infrastructure af-
3	fected by the disaster.
4	"(b) Program Components.—
5	"(1) In general.—The program shall provide
6	funds or other economic assistance to affected enti-
7	ties for—
8	"(A) meeting immediate regional shoreside
9	fishery infrastructure needs, including proc-
10	essing facilities, cold storage facilities, ice
11	houses, docks, including temporary docks and
12	storage facilities, and other related shoreside
13	fishery support facilities and infrastructure;
14	"(B) financial assistance and job training
15	assistance for fishermen who wish to remain in
16	a fishery in the region that may be temporarily
17	closed as a result of environmental or other ef-
18	fects associated with the disaster;
19	"(C) funding, pursuant to the require-
20	ments of section 312(b), to fishermen who are
21	willing to scrap a fishing vessel and perma-
22	nently surrender permits for fisheries named on
23	that vessel; and
24	"(D) any other activities authorized under
25	section 312(a) of this Act or section 308(d) of

- the Interjurisdictional Fisheries Act of 1986 (16 U.S.C. 4107(d)).
- 3 "(2) Job Training.—Any fisherman who de-4 cides to scrap a fishing vessel under the program 5 shall be eligible for job training assistance.
- 6 "(3) STATE PARTICIPATION OBLIGATION.—The
 7 participation by a State in the program shall be con8 ditioned upon a commitment by the appropriate
 9 State entity to ensure that the relevant State fishery
 10 meets the requirements of section 312(b) of this Act
 11 to ensure excess capacity does not re-enter the fish12 ery.
- 13 "(4) No matching.—Amounts provided under 14 the program may not be conditioned upon matching 15 State or local government funds or contributions.
- "(5) NET REVENUE LIMIT INAPPLICABLE.—

 Section 308(d)(3) of the Interjurisdictional Fisheries

 Act (16 U.S.C. 4107(d)(3)) shall not apply to assist
 ance under this section.".
- "(c) REGIONAL IMPACT EVALUATION.—Within 2 months after a catastrophic regional fishery disaster the Secretary shall provide the Governor of each State participating in the program a comprehensive economic and socio-economic evaluation of the affected region's fisheries to assist the Governor in assessing the current and future

- 1 economic viability of affected fisheries, including the eco-
- 2 nomic impact of foreign fish imports and the direct, indi-
- 3 rect, or environmental impact of the disaster on the fish-
- 4 ery and coastal communities.
- 5 "(d) Catastrophic Regional Fishery Disaster
- 6 Defined.—In this section the term 'catastrophic regional
- 7 fishery disaster' means a natural disaster, including a hur-
- 8 ricane or tsunami, or a judicial or regulatory closure to
- 9 protect human health or the marine environment, that—
- 10 "(1) results in economic losses to coastal or
- 11 fishing communities;
- 12 "(2) affects more than 1 State or a major fish-
- ery managed by a Council or interstate fishery com-
- mission; and
- 15 "(3) is determined by the Secretary to be a
- 16 commercial fishery failure under section 312(a) of
- 17 this Act or a fishery resource disaster or section
- 18 308(d) of the Interjurisdictional Fisheries Act of
- 19 1986 (16 U.S.C. 4107(d)).".
- 20 SEC. 115. BYCATCH REDUCTION ENGINEERING PROGRAM.
- 21 Title III (16 U.S.C. 1851 et seq.), as amended by
- 22 section 114 of this Act, is further amended by adding at
- 23 the end the following:

1 "SEC. 316. BYCATCH REDUCTION ENGINEERING PROGRAM.

- 2 "(a) Bycatch Reduction Engineering Pro-
- 3 GRAM.—Not later than 1 year after the date of enactment
- 4 of the Magnuson-Stevens Fishery Conservation and Man-
- 5 agement Reauthorization Act of 2005, the Secretary, in
- 6 cooperation with the Councils and other affected interests,
- 7 and based upon the best scientific information available,
- 8 shall establish a bycatch reduction program to develop
- 9 technological devices and other conservation engineering
- 10 changes designed to minimize bycatch, bycatch mortality,
- 11 and post-release mortality in Federally managed fisheries.
- 12 The program shall—
- 13 "(1) be regionally based;
- 14 "(2) be coordinated with projects conducted
- under the cooperative research and management
- program established under this Act;
- 17 "(3) provide information and outreach to fish-
- ery participants that will encourage adoption and
- use of technologies developed under the program;
- 20 and
- 21 "(4) provide for routine consultation with the
- Councils in order to maximize opportunities to incor-
- porate results of the program in Council actions and
- provide incentives for adoption of methods developed
- 25 under the program in fishery management plans de-
- veloped by the Councils.

1	"(b) Incentives.—Any fishery management plan
2	prepared by a Council or by the Secretary may establish
3	a system of incentives to reduce total bycatch amounts,
4	by catch rates, and post-release mortality in fisheries under
5	the Council's or Secretary's jurisdiction, including—
6	"(1) measures to incorporate bycatch into
7	quotas, including the establishment of collective or
8	individual bycatch quotas;
9	"(2) measures to promote the use of gear with
10	verifiable and monitored low bycatch rates; and
11	"(3) measures that, based on the best scientific
12	information available, will reduce bycatch, bycatch
13	mortality, post-release mortality, or regulatory dis-
14	cards in the fishery.".
15	TITLE II—INFORMATION AND
16	RESEARCH
17	SEC. 201. RECREATIONAL FISHERIES INFORMATION.
18	Section 401 (16 U.S.C. 1881) is amended by striking
19	subsection (g) and inserting the following:
20	"(g) Recreational Fisheries.—
21	"(1) Federal Program.—The Secretary shall
22	establish and implement a regionally based registry
23	program for recreational fishermen in each of the 8
24	fishery management regions. The program, which
25	shall not require a fee, shall provide for—

1	"(A) the registration (including identifica-
2	tion and contact information) of individuals
3	who engage in recreational fishing—
4	"(i) in the Exclusive Economic Zone;
5	"(ii) for anadromous species; or
6	"(iii) for Continental Shelf fishery re-
7	sources beyond the Exclusive Economic
8	Zone; and
9	"(B) if appropriate, the registration (in-
10	cluding the ownership, operator, and identifica-
11	tion of the vessel) of vessels used in such fish-
12	ing.
13	"(2) State Programs.—The Secretary shall
14	exempt from registration under the program rec-
15	reational fishermen and charter fishing vessels li-
16	censed, permitted, or registered under the laws of a
17	State if the Secretary determines that information
18	from the State program is suitable for the Sec-
19	retary's use or is used to assist in completing marine
20	recreational fisheries statistical surveys, or evalu-
21	ating the effects of proposed conservation and man-
22	agement measures for marine recreational fisheries.
23	"(3) Data collection.—Within 24 months
24	after the date of enactment of the Magnuson-Ste-
25	vens Fishery conservation and Management Reau-

1	thorization Act of 2005, the Secretary shall establish
2	a program to improve the quality and accuracy of
3	information generated by the Marine Recreational
4	Fishery Statistics Survey, with a goal of achieving
5	acceptible accuracy and utility for each individual
6	fishery. Unless the Secretary determines that alter-
7	nate methods will achieve this goal more efficiently
8	and effectively, the program shall, to the extent pos-
9	sible, include—
10	"(A) an adequate number of dockside
11	interviews to accurately estimate recreational
12	catch and effort;
13	"(B) use of surveys that target anglers
14	registered or licensed at the State or Federal
15	level to collect participation and effort data;
16	"(C) collection and analysis of vessel trip
17	report data from charter fishing vessels; and
18	"(D) development of a weather corrective
19	factor that can be applied to recreational catch
20	and effort estimates.
21	"(4) Report.—Within 24 months after estab-
22	lishment of the program, the Secretary shall submit
23	a report to Congress that describes the progress
24	made toward achieving the goals and objectives of
25	the program.".

1 SEC. 202. COLLECTION OF INFORMATION.

2	Section 402(a) (16 U.S.C. 1881a(a)) is amended—
3	(1) by striking "(a) Council Requests.—" in
4	the subsection heading and inserting "(a) Collec-
5	TION PROGRAMS.—";
6	(2) by resetting the text following "(a) Collec-
7	TION PROGRAMS.—" as a new paragraph 2 ems
8	from the left margin;
9	(3) by inserting "(1) Council requests.—"
10	before "If a Council";
11	(4) by striking "subsection" in the last sentence
12	and inserting "paragraph";
13	(5) by striking "(other than information that
14	would disclose proprietary or confidential commercial
15	or financial information regarding fishing operations
16	or fish processing operations)" each place it appears;
17	and
18	(6) by adding at the end the following:
19	"(2) Secretarial initiation.—If the Sec-
20	retary determines that additional information is nec-
21	essary for developing, implementing, revising, or
22	monitoring a fishery management plan, or for deter-
23	mining whether a fishery is in need of management,
24	the Secretary may, by regulation, implement an in-
25	formation collection or observer program requiring

1	submission of such additional information for the
2	fishery.".
3	SEC. 203. ACCESS TO CERTAIN INFORMATION.
4	(a) In General.—Section 402(b) (16 U.S.C.
5	1881a(b)) is amended—
6	(1) by redesignating paragraph (2) as para-
7	graph (3) and resetting it 2 ems from the left mar-
8	$\operatorname{gin};$
9	(2) by striking all preceding paragraph (3), as
10	redesignated, and inserting the following:
11	"(b) Confidentiality of Information.—
12	"(1) Any information submitted to the Sec-
13	retary, a state fishery management agency, or a ma-
14	rine fisheries commission by any person in compli-
15	ance with the requirements of this Act that contains
16	confidential information shall be confidential and
17	shall be exempt from disclosure under section
18	552(h)(3) of title 5, United States Code, except—
19	"(A) to Federal employees and Council em-
20	ployees who are responsible for fishery manage-
21	ment plan development, monitoring, or enforce-
22	ment;
23	"(B) to State or Marine Fisheries Commis-
24	sion employees as necessary to further the De-
25	partment's mission, subject to a confidentiality

1	agreement that prohibits public disclosure of
2	confidential information relating to any person;
3	"(C) to State employees who are respon-
4	sible for fishery management plan enforcement,
5	if the States employing those employees have
6	entered into a fishery enforcement agreement
7	with the Secretary and the agreement is in ef-
8	fect;
9	"(D) when such information is used by
10	State, Council, or Marine Fisheries Commission
11	employees to verify catch under a limited access
12	program, but only to the extent that such use
13	is consistent with subparagraph (B);
14	"(E) when the Secretary has obtained
15	written authorization from the person submit-
16	ting such information to release such informa-
17	tion to persons for reasons not otherwise pro-
18	vided for in this subsection, and such release
19	does not violate other requirements of this Act;
20	"(F) when such information is required to
21	be submitted to the Secretary for any deter-
22	mination under a limited access program; or
23	"(G) in support of homeland and national
24	security activities, including the Coast Guard's
25	homeland security missions as defined in sec-

1	tion 888(a)(2) of the Homeland Security Act of
2	2002 (6 U.S.C. 468(a)(2)).
3	"(2) Any observer information shall be con-
4	fidential and shall not be disclosed, except in accord-
5	ance with the requirements of subparagraphs (A)
6	through (G) of paragraph (1), or—
7	"(A) as authorized by a fishery manage-
8	ment plan or regulations under the authority of
9	the North Pacific Council to allow disclosure to
10	the public of weekly summary bycatch informa-
11	tion identified by vessel or for haul-specific by-
12	catch information without vessel identification;
13	"(B) when such information is necessary
14	in proceedings to adjudicate observer certifi-
15	cations; or
16	"(C) as authorized by any regulations
17	issued under paragraph (3) allowing the collec-
18	tion of observer information, pursuant to a con-
19	fidentiality agreement between the observers,
20	observer employers, and the Secretary prohib-
21	iting disclosure of the information by the ob-
22	servers or observer employers, in order—
23	"(i) to allow the sharing of observer
24	information among observers and between
25	observers and observer employers as nec-

1	essary to train and prepare observers for
2	deployments on specific vessels; or
3	"(ii) to validate the accuracy of the
4	observer information collected."; and
5	(3) by striking "(1)(E)." in paragraph (3), as
6	redesignated, and inserting "(2)(A).".
7	(b) Conforming Amendment.—Section 404(c)(4)
8	(16 U.S.C. $1881c(c)(4)$) is amended by striking "under
9	section 401".
10	SEC. 204. COOPERATIVE RESEARCH AND MANAGEMENT
11	PROGRAM.
12	Title III (16 U.S.C. 1851 et seq.), as amended by
12 13	Title III (16 U.S.C. 1851 et seq.), as amended by section 111, is further amended by adding at the end the
13	section 111, is further amended by adding at the end the
13 14	section 111, is further amended by adding at the end the following:
13 14 15	section 111, is further amended by adding at the end the following: "SEC. 317. COOPERATIVE RESEARCH AND MANAGEMENT
13 14 15 16	section 111, is further amended by adding at the end the following: "SEC. 317. COOPERATIVE RESEARCH AND MANAGEMENT PROGRAM.
13 14 15 16	section 111, is further amended by adding at the end the following: "SEC. 317. COOPERATIVE RESEARCH AND MANAGEMENT PROGRAM. "(a) IN GENERAL.—The Secretary of Commerce, in
113 114 115 116 117	section 111, is further amended by adding at the end the following: "SEC. 317. COOPERATIVE RESEARCH AND MANAGEMENT PROGRAM. "(a) IN GENERAL.—The Secretary of Commerce, in consultation with the Councils, shall establish a coopera-
113 114 115 116 117 118 119	section 111, is further amended by adding at the end the following: "SEC. 317. COOPERATIVE RESEARCH AND MANAGEMENT PROGRAM. "(a) IN GENERAL.—The Secretary of Commerce, in consultation with the Councils, shall establish a cooperative research and management program to address needs
13 14 15 16 17 18 19 20	section 111, is further amended by adding at the end the following: "SEC. 317. COOPERATIVE RESEARCH AND MANAGEMENT PROGRAM. "(a) IN GENERAL.—The Secretary of Commerce, in consultation with the Councils, shall establish a cooperative research and management program to address needs identified under this Act and under any other marine re-
13 14 15 16 17 18 19 20 21	section 111, is further amended by adding at the end the following: "SEC. 317. COOPERATIVE RESEARCH AND MANAGEMENT PROGRAM. "(a) IN GENERAL.—The Secretary of Commerce, in consultation with the Councils, shall establish a cooperative research and management program to address needs identified under this Act and under any other marine resource laws enforced by the Secretary. The program shall

- 1 state fishery commissions), fishing industry participants,
- 2 and educational institutions.
- 3 "(b) Eligible Projects.—The Secretary shall
- 4 make funds available under the program for the support
- 5 of projects to address critical needs identified by the Sec-
- 6 retary in consultation with the Councils. The program
- 7 shall promote and encourage efforts to utilize sources of
- 8 data maintained by other Federal agencies, State agen-
- 9 cies, or academia for use in such projects.
- 10 "(c) Funding.—In making funds available the Sec-
- 11 retary shall award funding on a competitive basis and
- 12 based on regional fishery management needs, select pro-
- 13 grams that form part of a coherent program of research
- 14 focused on solving priority issues identified by the Coun-
- 15 cils, and shall give priority to the following projects:
- 16 "(1) Projects to collect data to improve, supple-
- 17 ment, or enhance stock assessments, including the
- use of fishing vessels or acoustic or other marine
- technology.
- 20 "(2) Projects to assess the amount and type of
- 21 bycatch or post-release mortality occurring in a fish-
- 22 ery.
- 23 "(3) Conservation engineering projects designed
- to reduce bycatch, including avoidance of post-re-
- lease mortality, reduction of bycatch in high seas

- 1 fisheries, and transfer of such fishing technologies to
- 2 other nations.
- 3 "(4) Projects for the identification of habitat
- 4 areas of particular concern and for habitat conserva-
- 5 tion.
- 6 "(5) Projects designed to collect and compile
- 7 economic and social data.
- 8 "(d) Experimental Permitting Process.—Not
- 9 later than 180 days after the date of enactment of the
- 10 Magnuson-Stevens Fishery Conservation and Manage-
- 11 ment Reauthorization Act of 2005, the Secretary, in con-
- 12 sultation with the Councils, shall promulgate regulations
- 13 that create an expedited, uniform, and regionally-based
- 14 process to promote issuance, where practicable, of experi-
- 15 mental fishing permits.
- 16 "(e) Guidelines.—The Secretary, in consultation
- 17 with the Councils, shall establish guidelines to ensure that
- 18 participation in a research project funded under this sec-
- 19 tion does not result in loss of a participant's catch history
- 20 or unexpended days-at-sea as part of a limited entry sys-
- 21 tem.".
- 22 SEC. 205. HERRING STUDY.
- Title III (16 U.S.C. 1851 et seq.), as amended by
- 24 section 204, is further amended by adding at the end the
- 25 following:

1 "SEC. 318. HERRING STUDY.

- 2 "(a) IN GENERAL.—The Secretary may conduct a co-
- 3 operative research program to study the issues of abun-
- 4 dance, distribution and the role of herring as forage fish
- 5 for other commercially important fish stocks in the North-
- 6 west Atlantic, and the potential for local scale depletion
- 7 from herring harvesting and how it relates to other fish-
- 8 eries in the Northwest Atlantic. In planning, designing,
- 9 and implementing this program, the Secretary shall en-
- 10 gage multiple fisheries sectors and stakeholder groups
- 11 concerned with herring management.
- 12 "(b) Report.—The Secretary shall present the final
- 13 results of this study to Congress within 3 months following
- 14 the completion of the study, and an interim report at the
- 15 end of fiscal year 2008.
- 16 "(c) Authorization of Appropriations.—There
- 17 are authorized to be appropriated \$2,000,000 for fiscal
- 18 year 2007 through fiscal year 2009 to conduct this
- 19 study.".
- 20 SEC. 206. RESTORATION STUDY.
- Title III (16 U.S.C. 1851 et seq.), as amended by
- 22 section 205, is further amended by adding at the end the
- 23 following:
- 24 "SEC. 319. RESTORATION STUDY.
- 25 "(a) IN GENERAL.—The Secretary may conduct a
- 26 study to update scientific information and protocols need-

ed to improve restoration techniques for a variety of coast habitat types and synthesize the results in a format easily understandable by restoration practitioners and local communities. 4 5 "(b) AUTHORIZATION OF APPROPRIATIONS.—There 6 are authorized to be appropriated \$500,000 for fiscal year 7 2007 to conduct this study.". 8 SEC. 207. WESTERN PACIFIC FISHERY DEMONSTRATION 9 PROJECTS. 10 Section 111(b) of the Sustainable Fisheries Act (16 U.S.C. 1855 note) is amended— (1) by striking "and the Secretary of the Inte-12 13 rior are" in paragraph (1) and inserting "is"; 14 (2) by striking "not less than three and not 15 more than five" in paragraph (1); and 16 (3) by striking paragraph (6) and inserting the 17 following: 18 "(6) In this subsection the term Western Pa-19 cific community' means a community eligible to par-20 ticipate under section 305(i)(2)(B)(i) through (iv) of 21 the Magnuson-Stevens Fishery Conservation and

(16)

U.S.C.

1855(i)(2)(B)(i)

Management Act

through (iv)).".

22

1	SEC. 208. FISHERIES CONSERVATION AND MANAGEMENT
2	FUND.
3	(a) IN GENERAL.—The Secretary shall establish and
4	maintain a fund, to be known as the "Fisheries Conserva-
5	tion and Management Fund", which shall consist of
6	amounts retained and deposited into the Fund under sub-
7	section (c).
8	(b) Purposes.—Subject to the allocation of funds
9	described in subsection (d), amounts in the Fund shall be
10	available to the Secretary of Commerce, without appro-
11	priation or fiscal year limitation, to disburse as described
12	in subsection (e) for—
13	(1) efforts to improve fishery harvest data col-
14	lection including—
15	(A) expanding the use of electronic catch
16	reporting programs and technology; and
17	(B) improvement of monitoring and ob-
18	server coverage through the expanded use of
19	electronic monitoring devices and satellite track-
20	ing systems such as VMS on small vessels;
21	(2) cooperative fishery research and analysis, in
22	collaboration with fishery participants, academic in-
23	stitutions, community residents, and other interested
24	parties:

1	(3) development of methods or new technologies
2	to improve the quality, health safety, and value of
3	fish landed;
4	(4) conducting analysis of fish and seafood for
5	health benefits and risks, including levels of con-
6	taminants and, where feasible, the source of such
7	contaminants;
8	(5) marketing of sustainable United States fish-
9	ery products, including consumer education regard-
10	ing the health or other benefits of wild fishery prod-
11	ucts harvested by vessels of the United States; and
12	(6) providing financial assistance to fishermen
13	to offset the costs of modifying fishing practices and
14	gear to meet the requirements of this Act, the Mag-
15	nuson-Stevens Fishery Conservation and Manage-
16	ment Act (16 U.S.C. 1801 et seq.), and other Fed-
17	eral laws in pari materia.
18	(c) Deposits to the Fund.—
19	(1) Compliance assistance.—Paragraph (1)
20	of section 311(e) (16 U.S.C. 1861(e)) is amended—
21	(A) by striking "and" after the semicolon
22	in subparagraph (E);
23	(B) by striking "law." in subparagraph
24	(F); and
25	(C) by adding at the end the following:

- 1 "(G) amounts to the Fishery Conservation 2 and Management fund established by section 3 208 of the Magnuson-Stevens Fishery Con-4 servation and Management Reauthorization Act 5 of 2005 necessary to assist in improving moni-6 toring, enforcement, and compliance activities 7 under this Act.".
 - (2) QUOTA SET-ASIDES.—Any amount generated through quota set-asides established by a Council under the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.) and designated by the Council for inclusion in the Fishery Conservation and Management Fund, may be deposited in the Fund.
 - (3) OTHER FUNDS.—In addition to amounts received under sections 311(e)(1)(G) of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1861(e)(1)(G), and amounts received pursuant to paragraph (2) of this subsection, the Fishery Conservation and Management Fund may also receive funds from—
- 22 (A) appropriations for the purposes of this 23 section; and

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1	(B) States or other public sources or pri-
2	vate or non-profit organizations for purposes of
3	this section.
4	(d) REGIONAL ALLOCATION.—The Secretary shall,
5	every 2 years, apportion monies from the Fund among the
6	eight Council regions according to consensus recommenda-
7	tions of the Councils, based on regional priorities identi-
8	fied through the Council process, except that no region
9	shall receive less than 5 percent of the Fund in each allo-
10	cation period.
11	(e) Limitation on the Use of the Fund.—No
12	amount made available from the Fund may be used to de-
13	fray the costs of carrying out other requirements of this
14	Act or the Magnuson-Stevens Fishery Conservation and
15	Management Act (16 U.S.C. 1801 et seq.).
16	SEC. 209. USE OF FISHERY FINANCE PROGRAM AND CAP-
17	ITAL CONSTRUCTION FUND FOR SUSTAIN-
18	ABLE PURPOSES.
19	(a) Purpose of Obligations.—Section
20	1104A(a)(7) of the Merchant Marine Act, 1936 (46
21	U.S.C. App. 1274(a)(7)) is amended to read as follows:
22	"financing or refinancing including,
23	"(A) the reimbursement of obligors for ex-
24	penditures previously made, for the purchase of
25	individual fishing quotas in accordance with

1	section 303(d)(4) of the Magnuson-Stevens
2	Fishery Conservation and Management Act;
3	"(B) activities that assist in the transition
4	to reduced fishing capacity;
5	"(C) technologies or upgrades designed to
6	improve collection and reporting of fishery-de-
7	pendent data, to reduce bycatch, to improve se-
8	lectivity or reduce adverse impacts of fishing
9	gear, or to improve safety; or
10	"(D) developing a sustainable fisheries la-
11	beling and marketing plan for a fishery, as de-
12	fined in section 607(k)(10) of this Act, deter-
13	mined by the Secretary to be in compliance with
14	the requirements of this Act and any other ma-
15	rine resource law implemented by the Sec-
16	retary.".
17	(b) by striking "fisheries of the United States" in the
18	second sentence of subsection (a) and inserting "fisheries
19	of the United States, or for the purpose of developing a
20	sustainable fisheries labeling and marketing plan for a

23 rine resource law implemented by the Secretary, or with 24 respect to seafood imports, to have been taken and re-25 tained in a manner consistent with international regula-

fishery determined by the Secretary to be in compliance

with the requirements of this Act and any other living ma-

1	tions governing the taking of such stock of fish and is ac-
2	companied by a certificate of origin under section 219 of
3	the Fish and Seafood Promotion Act of 1986,";
4	(c) Expansion of Purposes for Qualified
5	WITHDRAWALS.—Section 607(f)(1) of the Merchant Ma-
6	rine Act, 1936 (46 U.S.C. App. 1177(f)(1)) is amended—
7	(1) by striking "for:" and inserting "for—";
8	(2) by striking "vessel," in subparagraph (A)
9	and inserting "vessel;";
10	(3) by striking "vessel, or" in subparagraph (B)
11	and inserting "vessel;";
12	(4) by striking "vessel." in subparagraph (C)
13	and inserting "vessel;"; and
14	(5) by inserting after subparagraph (C) the fol-
15	lowing:
16	"(D) in the case of any person for whose
17	benefit the fund was established and who par-
18	ticipates in the fishing capacity reduction pro-
19	gram under section 312 of the Magnuson-Ste-
20	vens Fishery Conservation and Management
21	Act (16 U.S.C. 1861a)—
22	"(i) if such person remains in the
23	fishery, the satisfaction of any debt obliga-
24	tion undertaken pursuant to such program;
25	and

1	"(ii) if such person withdraws 1 or
2	more vessels from the fishery, the substi-
3	tution of amounts the person would other-
4	wise receive under such program for such
5	person's vessel or permit to engage in the
6	fishery;
7	"(E) the repair, maintenance, or upgrade
8	of an eligible vessel or its equipment for the
9	purpose of—
10	"(i) making conservation engineering
11	changes to reduce bycatch, improve selec-
12	tivity of fishing gear, or reduce adverse im-
13	pacts of fishing gear;
14	"(ii) improving vessel safety; or
15	"(iii) acquiring, installing, or upgrad-
16	ing equipment to improve collection, re-
17	porting, or accuracy of fishery data; or
18	"(F) the acquisition, construction, recon-
19	struction, upgrading, or investment in shoreside
20	fishery-related facilities or infrastructure in the
21	United States for the purpose of promoting
22	United States ownership of fishery-related fa-
23	cilities in the United States without contrib-
24	uting to overcapacity in the sector.".

TITLE III—OTHER FISHERIES 1 **STATUTES** 2 3 SEC. 301. AMENDMENTS TO NORTHERN PACIFIC HALIBUT 4 ACT. 5 (a) Civil Penalties.—Section 8(a) of the Northern Pacific Halibut Act of 1982 (16 U.S.C. 773f(a)) is amended— 7 8 (1)bv striking "\$25,000" and inserting "\$200,000"; 9 10 (2) by striking "violation, the degree of culpa-11 bility, and history of prior offenses, ability to pay," 12 in the fifth sentence and inserting "violator, the de-13 gree of culpability, any history of prior offenses,"; 14 and 15 (3) by adding at the end the following: "In as-16 sessing such penalty, the Secretary may also con-17 sider any information provided by the violator relat-18 ing to the ability of the violator to pay if the infor-19 mation is provided to the Secretary at least 30 days 20 prior to an administrative hearing.". 21 (b) Permit Sanctions.—Section 8 of the Northern

24 "(e) REVOCATION OR SUSPENSION OF PERMIT.—

by adding at the end the following:

Pacific Halibut Act of 1982 (16 U.S.C. 773f) is amended

22

1	"(1) In General.—The Secretary may take
2	any action described in paragraph (2) in any case in
3	which—
4	"(A) a vessel has been used in the commis-
5	sion of any act prohibited under section 7;
6	"(B) the owner or operator of a vessel or
7	any other person who has been issued or has
8	applied for a permit under this Act has acted
9	in violation of section 7; or
10	"(C) any amount in settlement of a civil
11	forfeiture imposed on a vessel or other property,
12	or any civil penalty or criminal fine imposed on
13	a vessel or owner or operator of a vessel or any
14	other person who has been issued or has ap-
15	plied for a permit under any marine resource
16	law enforced by the Secretary has not been paid
17	and is overdue.
18	"(2) PERMIT-RELATED ACTIONS.—Under the
19	circumstances described in paragraph (1) the Sec-
20	retary may—
21	"(A) revoke any permit issued with respect
22	to such vessel or person, with or without preju-
23	dice to the issuance of subsequent permits;

1	"(B) suspend such permit for a period of
2	time considered by the Secretary to be appro-
3	priate;
4	"(C) deny such permit; or
5	"(D) impose additional conditions and re-
6	strictions on any permit issued to or applied for
7	by such vessel or person under this Act and,
8	with respect to any foreign fishing vessel, on
9	the approved application of the foreign nation
10	involved and on any permit issued under that
11	application.
12	"(3) Factors to be considered.—In impos-
13	ing a sanction under this subsection, the Secretary
14	shall take into account—
15	"(A) the nature, circumstances, extent,
16	and gravity of the prohibited acts for which the
17	sanction is imposed; and
18	"(B) with respect to the violator, the de-
19	gree of culpability, any history of prior offenses,
20	and such other matters as justice may require.
21	"(4) Transfers of ownership.—Transfer of
22	ownership of a vessel, a permit, or any interest in
23	a permit, by sale or otherwise, shall not extinguish
24	any permit sanction that is in effect or is pending
25	at the time of transfer of ownership. Before exe-

- cuting the transfer of ownership of a vessel, permit, or interest in a permit, by sale or otherwise, the owner shall disclose in writing to the prospective transferee the existence of any permit sanction that will be in effect or pending with respect to the vessel, permit, or interest at the time of the transfer.
 - "(5) Reinstatement.—In the case of any permit that is suspended under this subsection for non-payment of a civil penalty, criminal fine, or any amount in settlement of a civil forfeiture, the Secretary shall reinstate the permit upon payment of the penalty, fine, or settlement amount and interest thereon at the prevailing rate.
 - "(6) Hearing.—No sanction shall be imposed under this subsection unless there has been prior opportunity for a hearing on the facts underlying the violation for which the sanction is imposed either in conjunction with a civil penalty proceeding under this section or otherwise.
 - "(7) PERMIT DEFINED.—In this subsection, the term 'permit' means any license, certificate, approval, registration, charter, membership, exemption, or other form of permission issued by the Commission or the Secretary, and includes any quota share

- 1 or other transferable quota issued by the Sec-
- 2 retary.".
- 3 (c) Criminal Penalties.—Section 9(b) of the
- 4 Northern Pacific Halibut Act of 1982 (16 U.S.C. 773g(b))
- 5 is amended—
- 6 (1) by striking "\$50,000" and inserting
- 7 "\$200,000"; and
- 8 (2) by striking "\$100,000," and inserting
- 9 "\$400,000,".
- 10 SEC. 302. REAUTHORIZATION OF OTHER FISHERIES ACTS.
- 11 (a) Atlantic Striped Bass Conservation Act.—
- 12 Section 7(a) of the Atlantic Striped Bass Conservation Act
- 13 (16 U.S.C. 5156(a)) is amended to read as follows:
- 14 "(a) AUTHORIZATION.—For each of fiscal years
- 15 2006, 2007, 2008, 2009, and 2010, there are authorized
- 16 to be appropriated to carry out this Act—
- 17 "(1) \$1,000,000 to the Secretary of Commerce;
- 18 and
- 19 ((2) \$250,000 to the Secretary of the Inte-
- 20 rior.".
- 21 (b) Yukon River Salmon Act of 2000.—Section
- 22 208 of the Yukon River Salmon Act of 2000 (16 U.S.C.
- 23 5727) is amended by striking "\$4,000,000 for each of fis-
- 24 cal years 2004 through 2008," and inserting "\$4,000,000
- 25 for each of fiscal years 2006 through 2010,".

1	(c) Shark Finning Prohibition Act.—Section 10
2	of the Shark Finning Prohibition Act (16 U.S.C. 1822
3	note) is amended by striking "fiscal years 2001 through
4	2005" and inserting "fiscal years 2006 through 2010".
5	(d) Pacific Salmon Treaty Act.—
6	(1) Transfer of Section to act.—The text
7	of section 623 of title VI of H.R. 3421 (113 Stat.
8	1501A-56), as introduced on November 17, 1999,
9	and enacted into law by section 1000(a)(1) of the
10	Act of November 29, 1999 (Public Law 106–113)—
11	(A) is transferred to the Pacific Salmon
12	Treaty Act (16 U.S.C. 3631 et seq.) and in-
13	serted after section 15; and
14	(B) amended—
15	(i) by striking "Sec. 623."; and
16	(ii) inserting before "(a) Northern
17	Fund and Southern Fund.—" the fol-
18	lowing:
19	"SEC. 16. NORTHERN AND SOUTHERN FUNDS; TREATY IM-
20	PLEMENTATION; ADDITIONAL AUTHORIZA-
21	TION OF APPROPRIATIONS.".
22	(2) TECHNICAL CORRECTION.—The amendment
23	made by the Department of Commerce and Related
24	Agencies Appropriations Act, 2005 under the head-
25	ing "Pacific Coastal Salmon recovery" (118

- Stat. 2881), to section 628(2)(A) of the Depart-
- 2 ments of Commerce, Justice, and State, the Judici-
- 3 ary, and Related Agencies Appropriations Act, 2001
- 4 is deemed to have been made to section
- 5 623(d)(2)(A) of title VI of H.R. 3421 (113 Stat.
- 6 1501A-56), as introduced on November 17, 1999,
- 7 enacted into law by section 1000(a)(1) of the Act of
- 8 November 29, 1999 (Public Law 106–113) instead
- 9 of to such section 628(2)(A), as of the date of enact-
- ment of the Department of Commerce and Related
- 11 Agencies Appropriations Act, 2005.
- 12 (3) REAUTHORIZATION.—Section 16(d)(2)(A)
- of the Pacific Salmon Treaty Act, as transferred by
- subsection (a), is amended—
- 15 (A) by inserting "sustainable salmon fish-
- eries," after "enhancement,"; and
- 17 (B) by inserting "2006, 2007, 2008, 2009,
- and 2010," after "2005,".
- 19 (e) Atlantic Coastal Fisheries Cooperative
- 20 Management Act.—Section 811(a) of the Atlantic
- 21 Coastal Fisheries Cooperative Management Act (16)
- 22 U.S.C. 5108(a)) is amended by striking "2005." and in-
- 23 serting "2005 and \$15,000,000 for each of fiscal years
- 24 2006 through 2010.".

1	(f) State Authority for Dungeness Crab Fish-
2	ERY MANAGEMENT.—Section 203 of Public Law 105–384
3	(16 U.S.C. 1856 note) is amended—
4	(1) by striking "September 30, 2006." in sub-
5	section (i) and inserting "September 30, 2011.";
6	(2) by striking "health" in subsection (j) and
7	inserting "status"; and
8	(3) by striking "California." in subsection (j)
9	and inserting "California, including—
10	"(1) stock status and trends throughout its
11	range;
12	"(2) a description of applicable research and
13	scientific review processes used to determine stock
14	status and trends; and
15	"(3) measures implemented or planned that are
16	designed to prevent or end overfishing in the fish-
17	ery.".
18	TITLE IV—INTERNATIONAL
19	SEC. 401. INTERNATIONAL MONITORING AND COMPLIANCE.
20	Title II (16 U.S.C. 1821 et seq.) is amended by add-
21	ing at the end the following:
22	"SEC. 207. INTERNATIONAL MONITORING AND COMPLI-
23	ANCE.
24	"(a) In General.—The Secretary may undertake
25	activities to promote improved monitoring and compliance

- 1 for high seas fisheries, or fisheries governed by inter-
- 2 national fishery management agreements, and to imple-
- 3 ment the requirements of this title.
- 4 "(b) Specific Authorities.—In carrying out sub-
- 5 section (a), the Secretary may—
- 6 "(1) share information on harvesting and proc-7 essing capacity and illegal, unreported and unregu-
- 8 lated fishing on the high seas, in areas covered by
- 9 international fishery management agreements, and
- by vessels of other nations within the United States
- 11 exclusive economic zone, with relevant law enforce-
- ment organizations of foreign nations and relevant
- international organizations;
- 14 "(2) further develop real time information shar-
- ing capabilities, particularly on harvesting and proc-
- essing capacity and illegal, unreported and unregu-
- 17 lated fishing;
- 18 "(3) participate in global and regional efforts to
- build an international network for monitoring, con-
- trol, and surveillance of high seas fishing and fishing
- 21 under regional or global agreements;
- 22 "(4) support efforts to create an international
- registry or database of fishing vessels, including by
- building on or enhancing registries developed by
- 25 international fishery management organizations;

1	"(5) enhance enforcement capabilities through	
2	the application of commercial or governmental re-	
3	mote sensing technology to locate or identify vessels	
4	engaged in illegal, unreported, or unregulated fish-	
5	ing on the high seas, including encroachments into	
6	the exclusive economic zone by fishing vessels of	
7	other nations;	
8	"(6) provide technical or other assistance to de-	
9	veloping countries to improve their monitoring, con-	
10	trol, and surveillance capabilities; and	
11	"(7) support coordinated international efforts	
12	to ensure that all large-scale fishing vessels oper-	
13	ating on the high seas are required by their flag	
14	State to be fitted with vessel monitoring systems no	
15	later than December 31, 2008, or earlier if so de-	
16	cided by the relevant flag State or any relevant	
17	international fishery management organization.".	
18	SEC. 402. FINDING WITH RESPECT TO ILLEGAL, UNRE-	
19	PORTED, AND UNREGULATED FISHING.	
20	Section 2(a) (16 U.S.C. 1802(a)) is amended by add-	
21	ing at the end the following:	
22	"(11) International cooperation is necessary to	
23	address illegal, unreported, and unregulated fishing	
24	and other fishing practices which may harm the sus-	

1	tainability of living marine resources and disadvan-
2	tage the United States fishing industry.".
3	SEC. 403. ACTION TO END ILLEGAL, UNREPORTED, OR UN-
4	REGULATED FISHING AND REDUCE BYCATCH
5	OF PROTECTED MARINE SPECIES.
6	(a) In General.—The High Seas Driftnet Fishing
7	Moratorium Protection Act (16 U.S.C. 1826d et seq.), is
8	amended by adding at the end the following:
9	"SEC. 607 BIENNIAL REPORT ON INTERNATIONAL COMPLI-
10	ANCE.
11	"The Secretary, in consultation with the Secretary of
12	State, shall provide to Congress, by not later than 2 years
13	after the date of enactment of the Magnuson-Stevens
14	Fishery Conservation and Management Reauthorization
15	Act of 2005, and every 2 years thereafter, a report that
16	includes—
17	"(1) the state of knowledge on the status of
18	international living marine resources, including a list
19	of all fish stocks classified as overfished, over-
20	exploited, depleted, endangered, or threatened with
21	extinction by any international or other authority
22	charged with management or conservation of living
23	marine resources;
24	"(2) a list of nations whose vessels have been
25	identified under sections 609(a) or 610(a), including

- the specific offending activities and any subsequent actions taken pursuant to section 609 or 610;
- "(3) a description of efforts taken by nations on those lists to comply with the provisions of sections 609 and 610, and an evaluation of the progress of those efforts, including steps taken by the United States to implement those sections and to improve international compliance;
 - "(4) progress at the international level, pursuant to section 608, to strengthen the efforts of international fishery management organizations to end illegal, unreported, or unregulated fishing; and
 - "(5) a plan of action for ensuring the conclusion and entry into force of international measures comparable to those of the United States to reduce impacts of fishing and other practices on protected living marine resources, if no international agreement to achieve such goal exists, or if the relevant international fishery or conservation organization has failed to implement effective measures to end or reduce the adverse impacts of fishing practices on such species.

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1 "SEC. 608. ACTION TO STRENGTHEN INTERNATIONAL FISH-2 ERY MANAGEMENT ORGANIZATIONS. 3 "The Secretary, in consultation with the Secretary of State, and in cooperation with relevant fishery manage-4 5 ment councils, shall take actions to improve the effectiveness of international fishery management organizations in 6 7 conserving and managing fish stocks under their jurisdiction. These actions shall include— 9 "(1) urging international fishery management 10 organizations to which the United States is a mem-11 ber— 12 "(A) to incorporate multilateral sanctions 13 against member governments whose vessels en-14 gage in illegal, unreported, or unregulated fish-15 ing; 16 "(B) to seek adoption of lists that identify fishing vessels engaged in illegal, unreported, or 17 18 unregulated fishing, including authorized 19 (green) and unauthorized (red) vessel lists, that 20 can be shared among all members and other 21 international fishery management organizations; 22 "(C) to seek international adoption of a 23 centralized vessel monitoring system with an 24 independent secretariat in order to monitor and 25 document capacity in fleets of all nations in-

volved in fishing in areas under the an inter-

1	national fishery management organization's ju-
2	risdiction;
3	"(D) to increase use of observers and tech-
4	nologies needed to monitor compliance with con-
5	servation and management measures estab-
6	lished by the organization, including vessel
7	monitoring systems and automatic identification
8	systems; and
9	"(E) to seek adoption of greater port state
10	controls in all nations, particularly those na-
11	tions whose vessels engage in illegal, unre-
12	ported, or unregulated fishing;
13	"(2) urging international fishery management
14	organizations to which the United States is a mem-
15	ber, as well as all members of those organizations,
16	to adopt and expand the use of market-related meas-
17	ures to combat illegal, unreported, or unregulated
18	fishing, including—
19	"(A) import prohibitions, landing restric-
20	tions, or other market-based measures needed
21	to enforce compliance with international fishery
22	management organization measures, such as
23	quotas and catch limits;
24	"(B) import restrictions or other market-
25	based measures to prevent the trade or impor-

1	tation of fish caught by vessels identified multi-
2	laterally as engaging in illegal, unreported, or
3	unregulated fishing; and
4	"(C) catch documentation and certification
5	schemes to improve tracking and identification
6	of catch of vessels engaged in illegal, unre-
7	ported, or unregulated fishing, including ad-
8	vance transmission of catch documents to ports
9	of entry; and
10	"(3) urging other nations at bilateral, regional,
11	and international levels, including the Convention on
12	International Trade in Endangered Species of
13	Fauna and Flora and the World Trade Organization
14	to take all steps necessary, consistent with inter-
15	national law, to adopt measures and policies that
16	will prevent fish or other living marine resources
17	harvested by vessels engaged in illegal, unreported,
18	or unregulated fishing from being traded or im-
19	ported into their nation or territories.
20	"SEC. 609 ILLEGAL, UNREPORTED, OR UNREGULATED FISH-
21	ING.
22	"(a) IDENTIFICATION.—The Secretary shall identify,
23	and list in the report under section 607, a nation if—
24	"(1) fishing vessels of that nation are engaged,
25	or have been engaged during the preceding calendar

- year in illegal, unreported, or unregulated fishing;and
- 3 "(2) the relevant international fishery manage-
- 4 ment organization has failed to implement effective
- 5 measures to end the illegal unreported, or unregu-
- 6 lated fishing activity by vessels of that nation or the
- 7 nation is not a party to, or does not maintain co-
- 8 operating status with, such organization, or where
- 9 no international fishery management organization
- 10 exists.
- 11 "(b) Notification.—An identification under sub-
- 12 section (a) or section 610(a) is deemed to be an identifica-
- 13 tion under section 101(b)(1)(A) of the High Seas Driftnet
- 14 Fisheries Enforcement Act (16 U.S.C. 1826a(b)(1)(A)),
- 15 and the Secretary shall notify the President and that na-
- 16 tion of such identification.
- 17 "(c) Consultation.—No later than 60 days after
- 18 submitting a report to Congress under section 607, the
- 19 Secretary, in consultation with the Secretary of State,
- 20 shall—
- 21 "(1) notify nations listed in the report of the
- requirements of this section;
- 23 "(2) initiate consultations for the purpose of
- encouraging such nations to take the appropriate
- corrective action with respect to the offending activi-

ties of their fishing vessels identified in the report;
and

"(3) notify any relevant international fishery management organization of the actions taken by the United States under this section.

"(d) IUU CERTIFICATION PROCEDURE.—

tablish a procedure, consistent with the provisions of subchapter II of chapter 5 of title 5, United States Code, and including notice and an opportunity for comment by the governments of any nation listed by the Secretary under subsection (a), for determining if that government has taken appropriate corrective action with respect to the offending activities of its fishing vessels identified in the report under section 607. The Secretary shall determine, on the basis of the procedure, and certify to the Congress no later than 90 days after the date on which the Secretary promulgates a final rule containing the procedure, and biennially thereafter in the report under section 607—

"(A) whether the government of each nation identified under subsection (b) has provided documentary evidence that it has taken corrective action with respect to the offending

1	activities of its fishing vessels identified in the
2	report; or
3	"(B) whether the relevant international
4	fishery management organization has imple-
5	mented measures that are effective in ending
6	the illegal, unreported, or unregulated fishing
7	activity by vessels of that nation.
8	"(2) Alternative procedure.—The Sec-
9	retary may establish a procedure for certification, on
10	a shipment-by-shipment, shipper-by-shipper, or other
11	basis of fish or fish products from a vessel of a har-
12	vesting nation not certified under paragraph (1) if
13	the Secretary determines that—
14	"(A) the vessel has not engaged in illegal,
15	unreported, or unregulated fishing under an
16	international fishery management agreement to
17	which the United States is a party; or
18	"(B) the vessel is not identified by an
19	international fishery management organization
20	as participating in illegal, unreported, or un-
21	regulated fishing activities.
22	"(3) Effect of Certification.—The provi-
23	sions of section 101(a) and section 101(b)(3) and
24	(4) of this Act (16 U.S.C. 1826a(a), (b)(3), and
25	(b)(4)) shall apply to any nation identified under

1	subsection (a) that has not been certified by the Sec-
2	retary under this subsection, or for which the Sec-
3	retary has issued a negative certification under this
4	subsection, but shall not apply to any nation identi-
5	fied under subsection (a) for which the Secretary
6	has issued a positive certification under this sub-
7	section.
8	"(e) Illegal, Unreported, or Unregulated
9	FISHING DEFINED.—
10	"(1) In General.—In this Act the term 'ille-
11	gal, unreported, or unregulated fishing' has the
12	meaning established under paragraph (2).
13	"(2) Secretary to define term within
14	LEGISLATIVE GUIDELINES.—Within 3 months after
15	the date of enactment of the Magnuson-Stevens
16	Fishery Conservation and Management Reauthoriza-
17	tion Act of 2005, the Secretary shall publish a defi-
18	nition of the term 'illegal, unreported, or unregu-
19	lated fishing' for purposes of this Act.
20	"(3) Guidelines.—The Secretary shall include
21	in the definition, at a minimum—
22	"(A) fishing activities that violate con-
23	servation and management measures required
24	under an international fishery management
25	agreement to which the United States is a

1	party, including catch limits or quotas, capacity
2	restrictions, and bycatch reduction require-
3	ments;
4	"(B) overfishing of fish stocks for which
5	there are no applicable conservation or manage-
6	ment measures or in areas with no applicable
7	international fishery management organization
8	or agreement; and
9	"(C) destructive fishing practices, includ-
10	ing bottom trawling, that have adverse impacts
11	on seamounts, hydrothermal vents, and cold
12	water corals located beyond national jurisdic-
13	tion, for which there are no applicable conserva-
14	tion or management measures or in areas with
15	no applicable international fishery management
16	organization or agreement.
17	"(f) Authorization of Appropriations.—There
18	are authorized to be appropriated to the Secretary for fis-
19	cal years 2006 through 2012 such sums as are necessary
20	to carry out this section.
21	"SEC. 610. EQUIVALENT CONSERVATION MEASURES.
22	

- 22 "(a) IDENTIFICATION.—The Secretary shall identify,
- 23 and list in the report under section 607, a nation if—
- "(1) fishing vessels of that nation are engaged,or have been engaged during the preceding calendar

- 1 year in fishing activities or practices beyond the ex-2 clusive economic zone that result in bycatch of a 3 protected living marine resource;
 - "(2) the relevant international organization for the conservation and protection of such species or the relevant international or regional fishery organization has failed to implement effective measures to end or reduce the impacts of the fishing practices of the nation's vessels on such species, or the nation is not a party to, or does not maintain cooperating status with, such organization; and
 - "(3) the nation has not adopted a regulatory program governing such fishing practices and associated bycatch of protected living marine resources that are comparable to those of the United States, taking into account different conditions.
- "(b) Consultation and Negotiation.—The Sec-17 retary, acting through the Secretary of State, shall— 18
- "(1) notify, as soon as possible, other nations 19 20 whose vessels engage in fishing activities or practices described in subsection (a), about the requirements 22 of this section and this Act;
- 23 "(2) initiate discussions as soon as possible 24 with all foreign governments which are engaged in, 25 or which have persons or companies engaged in,

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- fishing activities or practices described in subsection

 (a), for the purpose of entering into bilateral and

 multilateral treaties with such countries to protect

 such species;
 - "(3) seek agreements calling for international restrictions on fishing activities or practices described in subsection (a) through the United Nations, the Food and Agriculture Organization's Committee on Fisheries, and appropriate international fishery management bodies; and
 - "(4) initiate the amendment of any existing international treaty for the protection and conservation of such species to which the United States is a party in order to make such treaty consistent with the purposes and policies of this section.
 - "(c) Conservation Certification Procedure.—
 - "(1) CERTIFICATION.—The Secretary shall determine, on the basis of a procedure consistent with the provisions of subchapter II of chapter 5 of title 5, United States Code, and including notice and an opportunity for comment by the governments of any nation identified by the Secretary under subsection (a). The Secretary shall certify to the Congress by January 31, 2007, and annually thereafter whether the government of each harvesting nation—

"(A) has provided documentary evidence of the adoption of a regulatory program governing the conservation of the protected living marine resource, including measures to ensure maximum probability for survival after release, that is comparable to that of the United States, taking into account different conditions, and which, in the case of pelagic longline fishing, includes mandatory use of circle hooks, careful handling and release equipment, and training and observer programs; and

- "(B) has established a management plan containing requirements that will assist in gathering species-specific data to support international stock assessments and conservation enforcement efforts for protected living marine resources.
- "(2) ALTERNATIVE PROCEDURE.—The Secretary shall establish a procedure for certification, on a shipment-by-shipment, shipper-by-shipper, or other basis of fish or fish products from a vessel of a harvesting nation not certified under paragraph (1) if the Secretary determines that such imports were harvested by practices that do not result in by-

catch of a protected marine species, or were harvested by practices that—

"(A) are comparable to those of the United States, taking into account different conditions, and which, in the case of pelagic longline fishing, includes mandatory use of circle hooks, careful handling and release equipment, and training and observer programs; and

"(B) include the gathering of species specific data that can be used to support international and regional stock assessments and conservation efforts for protected living marine resources.

"(3) Effect of Certification.—The provisions of section 101(a) and section 101(b)(3) and (4) of this Act (16 U.S.C. 1826a(a), (b)(3), and (b)(4)) shall apply to any nation identified under subsection (a) that has not been certified by the Secretary under this subsection, or for which the Secretary has issued a negative certification under this subsection, but shall not apply to any nation identified under subsection (a) for which the Secretary has issued a positive certification under this subsection.

1	"(d) International Cooperation and Assist-
2	ANCE.—To the greatest extent possible consistent with ex-
3	isting authority and the availability of funds, the Secretary
4	shall—
5	"(1) provide appropriate assistance to nations
6	identified by the Secretary under subsection (a) and
7	international organizations of which those nations
8	are members to assist those nations in qualifying for
9	certification under subsection (c);
10	"(2) undertake, where appropriate, cooperative
11	research activities on species statistics and improved
12	harvesting techniques, with those nations or organi-
13	zations;
14	"(3) encourage and facilitate the transfer of ap-
15	propriate technology to those nations or organiza-
16	tions to assist those nations in qualifying for certifi-
17	cation under subsection (c); and
18	"(4) provide assistance to those nations or or-
19	ganizations in designing and implementing appro-
20	priate fish harvesting plans.
21	"(e) Protected Living Marine Resource De-
22	FINED.—In this section the term 'protected living marine
23	resource'—
24	"(1) means non-target fish, sea turtles, or ma-
25	rine mammals occurring in areas beyond United

- 1 States jurisdiction that are protected under United
- 2 States law or international agreement, including the
- 3 Marine Mammal Protection Act, the Endangered
- 4 Species Act, the Shark Finning Prohibition Act, and
- 5 the Convention on International Trade in Endan-
- 6 gered Species of Wild Flora and Fauna; but
- 7 "(2) does not include species, except sharks,
- 8 managed under the Magnuson-Stevens Fishery Con-
- 9 servation and Management Act, the Atlantic Tunas
- 10 Convention Act, or any international fishery man-
- 11 agement agreement.
- 12 "(f) AUTHORIZATION OF APPROPRIATIONS.—There
- 13 are authorized to be appropriated to the Secretary for fis-
- 14 cal years 2006 through 2012 such sums as are necessary
- 15 to carry out this section.".
- 16 (b) Conforming Amendments.—
- 17 (1) Denial of Port Privileges.—Section
- 18 101(b) of the High Seas Driftnet Fisheries Enforce-
- ment Act (16 U.S.C. 1826a(b)) is amended by in-
- serting "or illegal, unreported, or unregulated fish-
- 21 ing" after "fishing" in paragraph (1)(A)(i), para-
- 22 graph (1)(B), paragraph (2), and paragraph
- 23 (4)(A)(i).
- 24 (2) Duration of Denial.—Section 102 of the
- 25 High Seas Driftnet Fisheries Enforcement Act (16

1	U.S.C. 1826b) is amended by inserting "or illegal,
2	unreported, or unregulated fishing" after "fishing".
2	CEC 404 MONITODING OF DAGIEG INGULAD ADEA FIGU

- 4 ERIES.
- 5 (a) WAIVER AUTHORITY.—Section 201(h)(2)(B) (16
- 6 U.S.C. 1821(h)(2)(B)) is amended by striking "that is at
- 7 least equal in effectiveness to the program established by
- 8 the Secretary;" and inserting "or other monitoring pro-
- 9 gram that the Secretary, in consultation with the Western
- 10 Pacific Management Council, determines is adequate to
- 11 monitor harvest, bycatch, and compliance with the laws
- 12 of the United States by vessels fishing under the agree-
- 13 ment;".
- 14 (b) Marine Conservation Plans.—Section
- 15 204(e)(4)(A)(i) (16 U.S.C. 1824(e)(4)(A)(i)) is amended
- 16 to read as follows:
- 17 "(i) Pacific Insular Area observer programs, or
- other monitoring programs, that the Secretary deter-
- mines are adequate to monitor the harvest, bycatch,
- and compliance with the laws of the United States
- 21 by foreign fishing vessels that fish under Pacific In-
- sular Area fishing agreements;".

1	SEC. 405. REAUTHORIZATION OF ATLANTIC TUNAS CON-
2	VENTION ACT.
3	(a) In General.—Section 10 of the Atlantic Tunas
4	Convention Act of 1975 (16 U.S.C. 971h) is amended to
5	read as follows:
6	"SEC. 10. AUTHORIZATION OF APPROPRIATIONS.
7	"(a) In General.—There are authorized to be ap-
8	propriated to the Secretary to carry out this Act, including
9	use for payment of the United States share of the joint
10	expenses of the Commission as provided in Article X of
11	the Convention—
12	"(1) \$5,495,000 for fiscal year 2006;
13	"(2) $$5,770,000$ for each of fiscal years 2007
14	and 2008;
15	"(3) $$6,058,000$ for each of fiscal years 2009
16	and 2010; and
17	"(4) $$6,631,000$ for each of fiscal years 2011
18	and 2012.
19	"(b) Allocation.—Of the amounts made available
20	under subsection (a) for each fiscal year—
21	"(1) \$160,000 are authorized for the advisory
22	committee established under section 4 of this Act
23	and the species working groups established under
24	section 4A of this Act; and
25	"(2) \$7,500,000 are authorized for research ac-
26	tivities under this Act and section 3 of Public Law

1	94–339 (16 U.S.C. 971i), of which $\$3,000,000$ shall
2	be for the cooperative research program under sec-
3	tion $3(b)(2)(H)$ of that section (16 U.S.C.
4	971i(b)(2)(H).".
5	(b) Atlantic Billfish Cooperative Research
6	Program.—Section 3(b)(2) of the Atlantic Tunas Con-
7	vention Act of 1975 (16 U.S.C. 971i(b)(2)) is amended—
8	(1) by striking "and" after the semicolon in
9	subparagraph (G);
10	(2) by redesignating subparagraph (H) as sub-
11	paragraph (I); and
12	(3) by inserting after subparagraph (G) the fol-
13	lowing:
14	"(H) include a cooperative research pro-
15	gram on Atlantic billfish based on the South-
16	east Fisheries Science Center Atlantic Billfish
17	Research Plan of 2002; and".
18	SEC. 406. INTERNATIONAL OVERFISHING AND DOMESTIC
19	EQUITY.
20	(a) Rebuilding Overfished Fisheries.—Section
21	304(e) (16 U.S.C. 1854(e)) is amended by adding at the
22	end thereof the following:
23	"(8) The provisions of this paragraph shall
24	apply in lieu of paragraphs (2) through (7) of this
25	subsection to a fishery that the Secretary determines

1	is overfished or approaching a condition of being
2	overfished due to excessive international fishing
3	pressure, and for which there are no management
4	measures to end overfishing under an international
5	agreement to which the United States is a party.
6	For such fisheries—
7	"(A) the Secretary, in cooperation with the
8	Secretary of State, immediately take appro-
9	priate action at the international level to end
10	the overfishing; and
11	"(B) within 1 year after the Secretary's
12	determination, the appropriate Council, or Sec-
13	retary, for fisheries under section 302(a)(3)
14	shall—
15	"(i) develop recommendations for do-
16	mestic regulations to address the relative
17	impact of fishing vessels of the United
18	States on the stock and, if developed by a
19	Council, the Council shall submit such rec-
20	ommendations to the Secretary; and
21	"(ii) develop and submit recommenda-
22	tions to the Secretary of State, and to the
23	Congress, for international actions that
24	will end overfishing in the fishery and re-
25	build the affected stocks, taking into ac-

1	count the relative impact of vessels of
2	other nations and vessels of the United
3	States on the relevant stock.".
4	(b) Highly Migratory Species Tagging Re-
5	SEARCH.—Section 304(g)(2) (16 U.S.C. 1854(g)(2)) is
6	amended by striking "(16 U.S.C. 971d)" and inserting
7	"(16 U.S.C. 971d), or highly migratory species harvested
8	in a commercial fishery managed by a Council under this
9	Act or the Western and Central Pacific Fisheries Conven-
10	tion Implementation Act,".
11	TITLE V—IMPLEMENTATION OF
12	WESTERN AND CENTRAL PA-
13	CIFIC FISHERIES CONVEN-
13	CIFIC FISHERIES CONVEN-
13	TION
14	TION
14 15 16	TION SEC. 501. SHORT TITLE.
14 15 16 17	TION SEC. 501. SHORT TITLE. This title may be cited as the "Western and Central"
14 15 16 17	TION SEC. 501. SHORT TITLE. This title may be cited as the "Western and Central Pacific Fisheries Convention Implementation Act".
14 15 16 17	TION SEC. 501. SHORT TITLE. This title may be cited as the "Western and Central Pacific Fisheries Convention Implementation Act". SEC. 502. DEFINITIONS.
114 115 116 117 118	TION SEC. 501. SHORT TITLE. This title may be cited as the "Western and Central Pacific Fisheries Convention Implementation Act". SEC. 502. DEFINITIONS. In this title:
14 15 16 17 18 19 20	TION SEC. 501. SHORT TITLE. This title may be cited as the "Western and Central Pacific Fisheries Convention Implementation Act". SEC. 502. DEFINITIONS. In this title: (1) 1982 CONVENTION.—The term "1982 Con-
114 115 116 117 118 119 220 221	TION SEC. 501. SHORT TITLE. This title may be cited as the "Western and Central Pacific Fisheries Convention Implementation Act". SEC. 502. DEFINITIONS. In this title: (1) 1982 CONVENTION.—The term "1982 Convention" means the United Nations Convention or
14 15 16 17 18 19 20 21	TION SEC. 501. SHORT TITLE. This title may be cited as the "Western and Central Pacific Fisheries Convention Implementation Act". SEC. 502. DEFINITIONS. In this title: (1) 1982 CONVENTION.—The term "1982 Convention" means the United Nations Convention or the Law of the Sea of 10 December 1982.

- Law of the Sea of 10 December 1982 relating to the
 Conservation and Management of Straddling Fish
 Stocks and Highly Migratory Fish Stocks.
 - (3) COMMISSION.—The term "Commission" means the Commission for the Conservation and Management of Highly Migratory Fish Stocks in the Western and Central Pacific Ocean established in accordance with this Convention.
 - (4) Convention Area.—The term "convention area" means all waters of the Pacific Ocean bounded to the south and to the east by the following line: From the south coast of Australia due south along the 141th meridian of east longitude to its intersection with the 55th parallel of south latitude; thence due east along the 55th parallel of south latitude to its intersection with the 150th meridian of east longitude; thence due south along the 150th meridian of east longitude to its intersection with the 60th parallel of south latitude; thence due east along the 60th parallel of south latitude to its intersection with the 130th meridian of west longitude; thence due north along the 130th meridian of west longitude to its intersection with the 4th parallel of south latitude; thence due west along the 4th parallel of south latitude to its intersection with the

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1	150th meridian of west longitude; thence due north
2	along the 150th meridian of west longitude.
3	(5) Exclusive economic zone.—The term
4	"exclusive economic zone" means the zone estab-
5	lished by Presidential Proclamation Numbered 5030
6	of March 10, 1983.
7	(6) Fishing.—The term "fishing" means—
8	(A) searching for, catching, taking, or har-
9	vesting fish;
10	(B) attempting to search for, catch, take,
11	or harvest fish;
12	(C) engaging in any other activity which
13	can reasonably be expected to result in the lo-
14	cating, catching, taking, or harvesting of fish
15	for any purpose;
16	(D) placing, searching for, or recovering
17	fish aggregating devices or associated electronic
18	equipment such as radio beacons;
19	(E) any operations at sea directly in sup-
20	port of, or in preparation for, any activity de-
21	scribed in subparagraphs (A) through (D), in-
22	cluding transshipment; and
23	(F) use of any other vessel, vehicle, air-
24	craft, or hovercraft, for any activity described
25	in subparagraphs (A) through (E) except for

- emergencies involving the health and safety of the crew or the safety of a vessel.
- 3 (7) FISHING VESSEL.—The term "fishing ves-4 sel" means any vessel used or intended for use for 5 the purpose of fishing, including support ships, car-6 rier vessels, and any other vessel directly involved in 7 such fishing operations.
 - (8) Highly migratory fish stocks.—The term "highly migratory fish stocks" means all fish stocks of the species listed in Annex 1 of the 1982 Convention occurring in the Convention Area, and such other species of fish as the Commission may determine.
 - (9) Secretary.—The term "Secretary" means the Secretary of Commerce.
 - (10) STATE.—The term "State" means each of the several States of the United States, the District of Columbia, the Commonwealth of the Northern Mariana Islands, American Samoa, Guam, and any other commonwealth, territory, or possession of the United States.
 - (11) Transhipment.—The term "transshipment" means the unloading of all or any of the fish on board a fishing vessel to another fishing vessel either at sea or in port.

1	(12) WCPCF convention; western and
2	CENTRAL PACIFIC CONVENTION.—The terms
3	"WCPCF Convention" and "Western and Central
4	Pacific Convention" means the Convention on the
5	Conservation and Management of the Highly Migra-
6	tory Fish Stocks in the Western and Central Pacific
7	Ocean, with Annexes, which was adopted at Hono-
8	lulu, Hawaii, on September 5, 2000, by the Multilat-
9	eral High Level Conference on the Highly Migratory
10	Fish Stocks in the Western and Central Pacific
11	Ocean.
12	SEC. 503. APPOINTMENT OF UNITED STATES COMMIS-
13	SIONERS.
1 1	() In Compar Mil D 11 / 1 II 11
14	(a) In General.—The President shall appoint at
	(a) IN GENERAL.—The President shall appoint at least 5 individuals as United States Commissioners to rep-
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15 16	least 5 individuals as United States Commissioners to rep-
15 16 17	least 5 individuals as United States Commissioners to represent the United States as members of the United States
15 16 17 18	least 5 individuals as United States Commissioners to represent the United States as members of the United States Section of the Commission. In making the appointments,
15 16 17 18 19	least 5 individuals as United States Commissioners to represent the United States as members of the United States Section of the Commission. In making the appointments, the President shall select Commissioners from among individuals, including officials of the United States govern-
15 16 17 18 19 20	least 5 individuals as United States Commissioners to represent the United States as members of the United States Section of the Commission. In making the appointments, the President shall select Commissioners from among individuals, including officials of the United States govern-
15 16 17 18 19 20 21	least 5 individuals as United States Commissioners to represent the United States as members of the United States Section of the Commission. In making the appointments, the President shall select Commissioners from among individuals, including officials of the United States government (one of whom shall be an officer or employee of the
15 16 17 18 19 20 21 22	least 5 individuals as United States Commissioners to represent the United States as members of the United States Section of the Commission. In making the appointments, the President shall select Commissioners from among individuals, including officials of the United States government (one of whom shall be an officer or employee of the Department of Commerce), and the chairman of the West-
15 16 17 18 19 20 21 22 23	least 5 individuals as United States Commissioners to represent the United States as members of the United States Section of the Commission. In making the appointments, the President shall select Commissioners from among individuals, including officials of the United States government (one of whom shall be an officer or employee of the Department of Commerce), and the chairman of the Western Pacific Fishery Management Council or the chair-

- 1 Secretary of State's designee, shall also serve as a member
- 2 of the United States Section. The Commissioners shall be
- 3 entitled to select a Chairman and to adopt such rules of
- 4 procedures as they find necessary.
- 5 (b) Alternate Commissioners.—The Secretary of
- 6 State, in consultation with the Secretary, may designate
- 7 from time to time and for periods of time deemed appro-
- 8 priate Alternate United States Commissioners to the Com-
- 9 mission. Any Alternate United States Commissioner may
- 10 exercise at any meeting of the Commission, Council, any
- 11 Panel, or the advisory committee established pursuant to
- 12 subsection (d), all powers and duties of a United States
- 13 Commissioner in the absence of any Commissioner ap-
- 14 pointed pursuant to subsection (a) of this section for what-
- 15 ever reason. The number of such Alternate United States
- 16 Commissioners that may be designated for any such meet-
- 17 ing shall be limited to the number of United States Com-
- 18 missioners appointed pursuant to subsection (a) of this
- 19 section who will not be present at such meeting.
- 20 (c) Administrative Matters.—
- 21 (1) Employment status.—Individuals serving
- as such Commissioners shall not be considered to be
- Federal employees while performing such service, ex-
- 24 cept for purposes of injury compensation or tort

1	claims liability as provided in chapter 81 of title 5
2	and chapter 171 of title 28, United States Code.
3	(2) Compensation.—The United States Com-
4	missioners or Alternate Commissioners, although of-
5	ficers of the United States while so serving, shall re-
6	ceive no compensation for their services as such
7	Commissioners or Alternate Commissioners.
8	(3) Travel expenses.—
9	(A) The Secretary of State shall pay the
10	necessary travel expenses of United States
11	Commissioners, Alternate United States Com-
12	missioners, and authorized advisers in accord-
13	ance with the Federal Travel Regulations and
14	sections 5701, 5702, 5704 through 5708, and
15	5731 of title 5, United States Code.
16	(B) The Secretary may reimburse the Sec-
17	retary of State for amounts expended by the
18	Secretary of State under this subsection.
19	(d) Advisory Committees.—
20	(1) Establishment of permanent advisory
21	COMMITTEE.—
22	(A) Membership.—There is established
23	an advisory committee which shall be composed
24	of—

1	(i) not less than 10 nor more than 15
2	individuals appointed by the United States
3	Commissioners who shall select such indi-
4	viduals from the various groups concerned
5	with the fisheries covered by the WCPFC
6	Convention, providing, to the maximum ex-
7	tent practicable, an equitable balance
8	among such groups;
9	(ii) the chair of the Western Pacific
10	Fishery Management Council's Advisory
11	Committee or the chair's designee; and
12	(iii) officials of the fisheries manage-
13	ment authorities of American Samoa,
14	Guam, and the Northern Mariana Islands
15	(or their designees).
16	(B) TERMS AND PRIVILEGES.—Each mem-
17	ber of the advisory committee appointed under
18	subparagraph (A) shall serve for a term of 2
19	years and shall be eligible for reappointment.
20	Members of the advisory committee may attend
21	all public meetings of the Commission, Council,
22	or any Panel and any other meetings to which
23	they are invited by the Commission, Council, or
24	any Panel. The advisory committee shall be in-

vited to attend all non-executive meetings of the

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United States Commissioners and at such meetings shall be given opportunity to examine and to be heard on all proposed programs of investigation, reports, recommendations, and regulations of the Commission.

(C) Procedures.—The advisory committee established by subparagraph (A) shall determine its organization, and prescribe its practices and procedures for carrying out its functions under this chapter, the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seg.), and the WCPFC Convention. The advisory committee shall publish and make available to the public a statement of its organization, practices, and procedures. A majority of the members of the advisory committee shall constitute a quorum, but one or more such members designated by the advisory committee may hold meetings to provide for public participation and to discuss measures relating to the United States implementation of Commission recommendations. Meetings of the advisory committee, except when in executive session, shall be open to the public, and prior notice of meetings shall be

1	made public in a timely fashion. and the advi-
2	sory committee shall not be subject to the Fed-
3	eral Advisory Committee Act (5 U.S.C. App.).
4	(D) Provision of Information.—The
5	Secretary and the Secretary of State shall fur-
6	nish the advisory committee with relevant infor-
7	mation concerning fisheries and international
8	fishery agreements.
9	(2) Administrative matters.—
10	(A) Support services.—The Secretary
11	shall provide to advisory committees in a timely
12	manner such administrative and technical sup-
13	port services as are necessary for their effective
14	functioning.
15	(B) Compensation; status; ex-
16	PENSES.—Individuals appointed to serve as a
17	member of an advisory committee—
18	(i) shall serve without pay, but while
19	away from their homes or regular places of
20	business in the performance of services for
21	the advisory committee shall be allowed
22	travel expenses, including per diem in lieu
23	of subsistence, in the same manner as per-

sons employed intermittently in the Gov-

ernment service are allowed expenses under

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1	section 5703 of title 5, United States
2	Code; and
3	(ii) shall not be considered Federal
4	employees by reason of their service as
5	members of an advisory committee, except
6	for purposes of injury compensation or tort
7	claims liability as provided in chapter 81 of
8	title 5, United States Code, and chapter
9	171 of title 28, United States Code.
10	(e) Memorandum of Understanding.—For highly
11	migratory species in the Pacific, the Secretary, in coordi-
12	nation with the Secretary of State, shall develop a memo-
13	randum of understanding with the Western Pacific, Pa-
14	cific, and North Pacific Fishery Management Councils,
15	that establishes a mechanism for the relevant Council or
16	Councils to—
17	(1) participate in United States delegations to
18	international fishery organizations in the Pacific
19	Ocean, including government-to-government con-
20	sultations;
21	(2) make formal recommendations to the Sec-
22	retary and the Secretary of State regarding nec-
23	essary measures for both domestic and foreign ves-
24	sels fishing for these species;

1	(3) coordinate positions with the United States
2	delegation for presentation to the appropriate inter-
3	national fishery organization; and
4	(4) recommend those domestic fishing regula-
5	tions that are consistent with the actions of the
6	international fishery organization, for approval and
7	implementation under the Magnuson-Stevens Fish-
8	ery Conservation and Management Act (16 U.S.C.
9	1801 et seq.)
10	SEC. 504. AUTHORITY AND RESPONSIBILITY OF THE SEC-
11	RETARY OF STATE.
12	The Secretary of State may—
13	(1) receive and transmit, on behalf of the
14	United States, reports, requests, recommendations,
15	proposals, and other communications of and to the
16	Commission;
17	(2) in consultation with the Secretary and the
18	United States Commissioners, approve, disapprove,
10	
19	object to, or withdraw objections to the general an-
19 20	object to, or withdraw objections to the general annual program of the WCPFC Commission with re-
20	nual program of the WCPFC Commission with re-

1	(3) act upon, or refer to other appropriate au-
2	thority, any communication referred to in paragraph
3	(1).
4	SEC. 505. RULEMAKING AUTHORITY OF THE SECRETARY OF
5	COMMERCE.
6	(a) Promulgation of Regulations.—The Sec-
7	retary, in consultation with the Secretary of the Depart-
8	ment in which the Coast Guard is operating and the ap-
9	propriate Regional Fishery Management Council, shall
10	promulgate such regulations as may be necessary to carry
11	out the United States international obligations under the
12	WCPFC Convention and this title. The Secretary shall
13	promulgate such regulations in accordance with the proce-
14	dures established by the Magnuson-Stevens Fishery Con-
15	servation and Management Act (16 U.S.C. 1801 et seq.).
16	(b) Additions to Fishery Regimes and Regula-
17	TIONS.—The Secretary may promulgate regulations appli-
18	cable to nationals or vessels of the United States, or both,
19	which are in addition to, and not in conflict with, fishery
20	conservation and management measures and regulations
21	adopted under the WCPFC Convention.
22	SEC. 506. ENFORCEMENT.
23	(a) In General.—The Secretary may—
24	(1) administer and enforce this title and any
25	regulations issued under this title, including enforce-

1	ment of any such regulations within the boundaries
2	of any State bordering on the convention area;
3	(2) request and utilize on a reimbursed or non-
4	reimbursed basis the assistance, services, personnel,
5	equipment, and facilities of other Federal depart-
6	ments and agencies in—
7	(A) the administration and enforcement of
8	this title; and
9	(B) the conduct of scientific, research, and
10	other programs under this title;
11	(3) conduct fishing operations and biological ex-
12	periments for purposes of scientific investigation or
13	other purposes necessary to implement the WCPFC
14	Convention;
15	(4) collect, utilize, and disclose such informa-
16	tion as may be necessary to implement the WCPFC
17	Convention, subject to sections 552 and 552a of title
18	5, United States Code, and section 402(b) of the
19	Magnuson-Stevens Fishery Conservation and Man-
20	agement Act (16 U.S.C. 1881a(b));
21	(5) assess and collect fees to recover the costs
22	of implementing and enforcing this title, policy and
23	rulemaking activities, user information services,
24	international activities under this title, and the costs
25	to the United States of enforcing the WCPFC Con-

- 1 vention, which shall be deposited as an offsetting
- 2 collection in, and credited to, the account providing
- appropriations to carry out the functions of the Sec-
- 4 retary under this title; and
- 5 (6) issue permits to owners and operators of
- 6 United States vessels to fish in the convention area
- 7 seaward of the United States Exclusive Economic
- 8 Zone.
- 9 (b) Prohibited Acts.—It is unlawful for any per-
- 10 son to violate any provision of this title or the regulations
- 11 promulgated under this title.
- 12 (c) ACTIONS BY THE SECRETARY.—The Secretary
- 13 shall prevent any person from violating this title in the
- 14 same manner, by the same means, and with the same ju-
- 15 risdiction, powers, and duties as though all applicable
- 16 terms and provisions of the Magnuson-Stevens Fishery
- 17 Conservation Act (16 U.S.C. 1857) were incorporated into
- 18 and made a part of this title. Any person that violates
- 19 any provision of this title is subject to the penalties and
- 20 entitled to the privileges and immunities provided in the
- 21 Magnuson-Stevens Fishery Conservation Act in the same
- 22 manner, by the same means, and with the same jurisdic-
- 23 tion, power, and duties as though all applicable terms and
- 24 provisions of that Act were incorporated into and made
- 25 a part of this title.

1 SEC. 507. PENALTIES.

- 2 This title shall be enforced by the Secretary as if a
- 3 violation of this title or of any regulation promulgated by
- 4 the Commission under this title were a violation of section
- 5 307 of the Magnuson-Stevens Fishery Conservation Act
- 6 (16 U.S.C. 1857).

7 SEC. 508. COOPERATION IN CARRYING OUT CONVENTION.

- 8 (a) Federal and State Agencies; Private Insti-
- 9 TUTIONS AND ORGANIZATIONS.—The United States Com-
- 10 missioners, through the Secretary of State and with the
- 11 concurrence of the Secretary, institution, or organization
- 12 concerned, may arrange for the cooperation of Federal
- 13 agencies and of State and private institutions and organi-
- 14 zations in carrying out responsibilities under the WCPFC
- 15 Convention.
- 16 (b) Scientific and Other Programs; Facilities
- 17 AND PERSONNEL.—All Federal agencies are authorized,
- 18 upon the request of the Secretary of Commerce Commis-
- 19 sion, to cooperate in the conduct of scientific and other
- 20 programs and to furnish facilities and personnel for the
- 21 purpose of assisting the Commission in carrying out its
- 22 duties under the WCPFC Convention.

23 SEC. 509. TERRITORIAL PARTICIPATION.

- 24 The Secretary of State shall ensure participation in
- 25 the Commission and its subsidiary bodies by American

- 1 Samoa, Guam, and the Northern Mariana Islands to the
- 2 same extent provided to the territories of other nations.
- 3 SEC. 510. AUTHORIZATION OF APPROPRIATIONS.
- 4 There are authorized to be appropriated to the Sec-
- 5 retary of Commerce such sums as may be necessary to
- 6 carry out this title and to pay the United States' contribu-
- 7 tion to the Commission under section 5 of part III of the
- 8 WCPFC Convention.

9 TITLE VI—PACIFIC WHITING

- 10 SEC. 601. SHORT TITLE.
- 11 This title may be cited as the "Pacific Whiting Act
- 12 of 2005".
- 13 SEC. 602. DEFINITIONS.
- 14 In this title:
- 15 (1) ADVISORY PANEL.—The term "advisory
- panel" means the Advisory Panel on Pacific Hake/
- 17 Whiting established by the Agreement.
- 18 (2) AGREEMENT.—The term "Agreement"
- means the Agreement between the Government of
- the United States and the Government of Canada on
- 21 Pacific Hake/Whiting, signed at Seattle, Wash-
- ington, on November 21, 2003.
- 23 (3) CATCH.—The term "catch" means all fish-
- ery removals from the offshore whiting resource, in-

- cluding landings, discards, and bycatch in other fisheries.
- 3 (4) Joint management committee.—The
 4 term "joint management committee" means the
 5 joint management committee established by the
 6 Agreement.
 - (5) Joint technical committee" means the joint technical committee when the joint technical committee established by the Agreement.
 - (6) Offshore whiting resource.—The term "offshore whiting resource" means the transboundary stock of Merluccius productus that is located in the offshore waters of the United States and Canada except in Puget Sound and the Strait of Georgia.
 - (7) SCIENTIFIC REVIEW GROUP.—The term "scientific review group" means the scientific review group established by the Agreement.
 - (8) Secretary.—The term "Secretary" means the Secretary of Commerce.
- 21 (9) UNITED STATES SECTION.—The term 22 "United States Section" means the United States 23 representatives on the joint management committee.

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1	SEC. 603. UNITED STATES REPRESENTATION ON JOINT
2	MANAGEMENT COMMITTEE.
3	(a) Representatives.—
4	(1) In general.—The Secretary, in consulta-
5	tion with the Secretary of State, shall appoint 4 in-
6	dividuals to represent the United States as the
7	United States Section on the joint management com-
8	mittee. In making the appointments, the Secretary
9	shall select representatives from among individuals
10	who are knowledgeable or experienced concerning
11	the offshore whiting resource. Of these—
12	(A) 1 shall be an official of the National
13	Oceanic and Atmospheric Administration;
14	(B) 1 shall be a member of the Pacific
15	Fishery Management Council, appointed with
16	consideration given to any recommendation pro-
17	vided by that Council;
18	(C) 1 shall be appointed from a list sub-
19	mitted by the treaty Indian tribes with treaty
20	fishing rights to the offshore whiting resource;
21	and
22	(D) 1 shall be appointed from the commer-
23	cial sector of the whiting fishing industry con-
24	cerned with the offshore whiting resource.
25	(2) TERM OF OFFICE.—Each representative ap-
26	pointed under paragraph (1) shall be appointed for

1 a term not to exceed 4 years, except that, of the ini-2 tial appointments, 2 representatives shall be appointed for terms of 2 years. Any individual ap-3 4 pointed to fill a vacancy occurring prior to the expi-5 ration of the term of office of that individual's pred-6 ecessor shall be appointed for the remainder of that 7 term. A representative may be appointed for a term 8 of less than 4 years if such term is necessary to en-9 sure that the term of office of not more than 2 rep-10 resentatives will expire in any single year. An indi-11 vidual appointed to serve as a representative is eligi-12 ble for reappointment.

- (3) CHAIR.—Unless otherwise agreed by all of the 4 representatives, the chair shall rotate annually among the 4 members, with the order of rotation determined by lot at the first meeting.
- 17 (b) ALTERNATE REPRESENTATIVES.—The Secretary, in consultation with the Secretary of State, may designate 18 alternate representatives of the United States to serve on 19 20 the joint management committee. An alternative rep-21 resentative may exercise, at any meeting of the committee, 22 all the powers and duties of a representative in the ab-23 sence of a duly designated representative for whatever rea-24 son.

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1	SEC. 604. UNITED STATES REPRESENTATION ON THE SCI-
2	ENTIFIC REVIEW GROUP.
3	(a) In General.—The Secretary, in consultation
4	with the Secretary of State, shall appoint no more than
5	2 scientific experts to serve on the scientific review group.
6	An individual shall not be eligible to serve on the scientific
7	review group while serving on the joint technical com-
8	mittee.
9	(b) Term.—An individual appointed under sub-
10	section (a) shall be appointed for a term of not to exceed
11	4 years, but shall be eligible for reappointment. An indi-
12	vidual appointed to fill a vacancy occurring prior to the
13	expiration of a term of office of that individual's prede-
14	cessor shall be appointed to serve for the remainder of that
15	term.
16	(c) Joint Appointments.—In addition to individ-
17	uals appointed under subsection (a), the Secretary, jointly
18	with the Government of Canada, may appoint to the sci-
19	entific review group, from a list of names provided by the
20	advisory panel —
21	(1) up to 2 independent members of the sci-
22	entific review group; and
23	(2) 2 public advisors.
24	SEC. 605. UNITED STATES REPRESENTATION ON JOINT
25	TECHNICAL COMMITTEE.
26	(a) Scientific Experts.—

1	(1) In General.—The Secretary, in consulta-
2	tion with the Secretary of State, shall appoint at
3	least 6 but not more than 12 individuals to serve as
4	scientific experts on the joint technical committee, at
5	least 1 of whom shall be an official of the National
6	Oceanic and Atmospheric Administration.

- (2) TERM OF OFFICE.—An individual appointed under paragraph (1) shall be appointed for a term of not to exceed 4 years, but shall be eligible for reappointment. An individual appointed to fill a vacancy occurring prior to the expiration of the term of office of that individual's predecessor shall be appointed for the remainder of that term.
- 14 (b) INDEPENDENT MEMBER.—In addition to individ-15 uals appointed under subsection (a), the Secretary, jointly 16 with the Government of Canada, shall appoint 1 inde-17 pendent member to the joint technical committee selected 18 from a list of names provided by the advisory panel.

19 SEC. 606. UNITED STATES REPRESENTATION ON ADVISORY

PANEL.

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21 (a) IN GENERAL.—

22 (1) APPOINTMENT.—The Secretary, in con-23 sultation with the Secretary of State, shall appoint 24 at least 6 but not more than 12 individuals to serve

1	as members of the advisory panel, selected from
2	among individuals who are—
3	(A) knowledgeable or experienced in the
4	harvesting, processing, marketing, management,
5	conservation, or research of the offshore whiting
6	resource; and
7	(B) not employees of the United States.
8	(2) TERM OF OFFICE.—An individual appointed
9	under paragraph (1) shall be appointed for a term
10	of not to exceed 4 years, but shall be eligible for re-
11	appointment. An individual appointed to fill a va-
12	cancy occurring prior to the expiration of the term
13	of office of that individual's predecessor shall be ap-
14	pointed for the remainder of that term.
15	SEC. 607. RESPONSIBILITIES OF THE SECRETARY.
16	(a) In General.—The Secretary is responsible for
17	carrying out the Agreement and this title, including the
18	authority, to be exercised in consultation with the Sec-
19	retary of State, to accept or reject, on behalf of the United
20	States, recommendations made by the joint management

(b) REGULATIONS; COOPERATION WITH CANADIAN
OFFICIALS.—In exercising responsibilities under this title,
the Secretary—

21 committee.

1	(1) may promulgate such regulations as may be
2	necessary to carry out the purposes and objectives of
3	the Agreement and this title; and
4	(2) with the concurrence of the Secretary of
5	State, may cooperate with officials of the Canadian
6	Government duly authorized to carry out the Agree-
7	ment.
8	SEC. 608. RULEMAKING.
9	(a) Application With Magnuson-Stevens Act.—
10	The Secretary shall establish the United States catch level
11	for Pacific whiting according to the standards and proce-
12	dures of the Agreement and this title rather than under
13	the standards and procedures of the Magnuson-Stevens
14	Fishery Conservation Act (16 U.S.C. 1801 et seq.), except
15	to the extent necessary to address the rebuilding needs
16	of other species. Except for establishing the catch level,
17	all other aspects of Pacific whiting management shall be—
18	(1) subject to the Magnuson-Stevens Fishery
19	Conservation Act; and
20	(2) consistent with this title.
21	(b) Joint Management Committee Rec-
22	OMMENDATIONS.—For any year in which both parties to
23	the Agreement approve recommendations made by the
24	joint management committee with respect to the catch
25	level, the Secretary shall implement the approved rec-

- 1 ommendations. Any regulation promulgated by the Sec-
- 2 retary to implement any such recommendation shall apply,
- 3 as necessary, to all persons and all vessels subject to the
- 4 jurisdiction of the United States wherever located.
- 5 (c) Years With No Approved Catch Rec-
- 6 OMMENDATIONS.—If the parties to the Agreement do not
- 7 approve the joint management committee's recommenda-
- 8 tion with respect to the catch level for any year, the Sec-
- 9 retary shall establish the total allowable catch for Pacific
- 10 whiting for the United States catch. In establishing the
- 11 total allowable catch under this subsection, the Secretary
- 12 shall—
- 13 (1) take into account any recommendations
- from the Pacific Fishery Management Council, the
- joint management committee, the joint technical
- 16 committee, the scientific review group, and the advi-
- sory panel;
- 18 (2) base the total allowable catch on the best
- scientific information available;
- 20 (3) use the default harvest rate set out in para-
- 21 graph 1 of Article III of the Agreement unless the
- Secretary determines that the scientific evidence
- demonstrates that a different rate is necessary to
- sustain the offshore whiting resource; and

1 (4) establish the United State's share of the 2 total allowable catch based on paragraph 2 of Article 3 III of the Agreement and make any adjustments 4 necessary under section 5 of Article II of the Agree-5 ment.

6 SEC. 609. ADMINISTRATIVE MATTERS.

- 7 (a) Employment Status.—Except for an individual 8 who is an employee (as defined in section 2103 of title 9 5, United States Code), without regard to an appointment 10 under this title, an individual appointed as a United States representative under section 603(a), an alternate United 11 12 States representative under section 603(b), a scientific ex-13 pert under section 604(a) or 605(a), or a member of the advisory panel under section 606(a) (other than an indi-14 vidual described in subsection (b)(2)) shall not be consid-15 ered to be a Federal employee while serving as such a rep-16 17 resentative, alternate representative, scientific expert, or member, except for purposes of injury compensation or 18 19 tort claims liability as provided in chapter 81 of title 5 20 and chapter 171 of title 28, United States Code.
- 21 (b) Compensation.—
- 22 (1) IN GENERAL.—Except as provided in para-23 graph (2), an individual appointed under this title 24 shall receive no compensation for the individual's 25 service as a representative, alternate representative,

- scientific expert, or advisory panel member under this title.
- 3 (2)GROUP.—Notwith-SCIENTIFIC REVIEW 4 standing paragraph (1), the Secretary may employ 5 and fix the compensation of an individual appointed 6 under section 604(a) to serve as a scientific expert 7 on the scientific review group who is not employed 8 by the United States government, a State govern-9 ment, or an Indian tribal government in accordance 10 with section 3109 of title 5, United States Code.
- 11 (c) TRAVEL EXPENSES.—Except as provided in sub-12 section (d), the Secretary shall pay the necessary travel 13 expenses of individuals appointed under this title in ac-14 cordance with the Federal Travel Regulations and sections 15 5701, 5702, 5704 through 5708, and 5731 of title 5,
- 16 United States Code.
- 17 (d) Joint Appointees.—With respect to the 2 inde-
- 18 pendent members of the scientific review group and the
- 19 2 public advisors to the scientific review group jointly ap-
- 20 pointed under section 604(c), and the 1 independent mem-
- 21 ber to the joint technical committee jointly appointed
- 22 under section 605(b), the Secretary may pay up to 50 per-
- 23 cent of—
- 24 (1) any compensation paid to such individuals;
- 25 and

1	(2) the necessary travel expenses of such indi-
2	viduals.
3	SEC. 610. ENFORCEMENT.
4	(a) In General.—The Secretary may—
5	(1) administer and enforce this title and any
6	regulations issued under this title;
7	(2) request and utilize on a reimbursed or non-
8	reimbursed basis the assistance, services, personnel,
9	equipment, and facilities of other Federal depart-
10	ments and agencies in the administration and en-
11	forcement of this title; and
12	(3) collect, utilize, and disclose such informa-
13	tion as may be necessary to implement the Agree-
14	ment and this title, subject to sections 552 and 552a
15	of title 5, United States Code.
16	(b) Prohibited Acts.—It is unlawful for any per-
17	son to violate any provision of this title or the regulations
18	promulgated under this title.
19	(c) Actions by the Secretary.—The Secretary
20	shall prevent any person from violating this title in the
21	same manner, by the same means, and with the same ju-
22	risdiction, powers, and duties as though all applicable
23	terms and provisions of the Magnuson-Stevens Fishery
24	Conservation Act (16 U.S.C. 1857) were incorporated into

25 and made a part of this title. Any person that violates

- 1 any provision of this title is subject to the penalties and
- 2 entitled to the privileges and immunities provided in the
- 3 Magnuson-Stevens Fishery Conservation Act in the same
- 4 manner, by the same means, and with the same jurisdic-
- 5 tion, power, and duties as though all applicable terms and
- 6 provisions of that Act were incorporated into and made
- 7 a part of this title.
- 8 (d) Penalties.—This title shall be enforced by the
- 9 Secretary as if a violation of this title or of any regulation
- 10 promulgated by the Secretary under this title were a viola-
- 11 tion of section 307 of the Magnuson-Stevens Fishery Con-
- 12 servation Act (16 U.S.C. 1857).
- 13 SEC. 611. AUTHORIZATION OF APPROPRIATIONS.
- 14 There are authorized to be appropriated to the Sec-
- 15 retary such sums as may be necessary to carry out the
- 16 obligations of the United States under the Agreement and
- 17 this title.

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